

City of Abbotsford British Columbia

2017 CONSOLIDATED FINANCIAL STATEMENTS

Fiscal Year Ending December 31, 2017

Prepared by Corporate Services Finance Division



KPMG LLP 32575 Simon Avenue Abbotsford BC V2T 4W6 Canada Telephone (604) 854-2200 Fax (604) 853-2756

INDEPENDENT AUDITORS' REPORT

To the Mayor and Council of the City of Abbotsford

We have audited the accompanying consolidated financial statements of the City of Abbotsford which comprise the consolidated statement of financial position as at December 31, 2017, the consolidated statements of operations, change in net financial assets and cash flows for the year then ended, and notes, exhibits and schedules comprising a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian generally accepted accounting principles, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform an audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of the City of Abbotsford as at December 31, 2017, and the results of its operations, changes in net financial assets and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

Chartered Professional Accountants

April 30, 2018 Abbotsford, Canada

KPMG LLP

Statement of Financial Position

As at December 31, 2017, with comparative information as at December 31, 2016 In thousands

| | 2017 | 2016 |
|---|--------------|--------------|
| FINANCIAL ASSETS | | |
| Cash and cash equivalents (Note 2) | \$ 18,802 | 2 \$ 34,351 |
| Accounts receivable (Note 3) | 34,722 | 2 30,395 |
| Portfolio investments (Note 4) | 363,086 | 6 267,490 |
| | 416,610 | 332,236 |
| FINANCIAL LIABILITIES | | |
| Accounts payable and accrued liabilities (Note 5) | 79,208 | 66,981 |
| Restricted revenue (Note 6) | 69,577 | 7 53,212 |
| Deferred revenue (Note 7) | 16,189 | 5,240 |
| | 164,974 | 125,433 |
| Long-term debt (Note 8) | 58,598 | 61,955 |
| | 223,572 | 187,388 |
| NET FINANCIAL ASSETS | 193,038 | 144,848 |
| NON-FINANCIAL ASSETS | | |
| Tangible capital assets (Note 10) | 1,366,176 | 1,389,228 |
| Inventories (Note 11) | 1,264 | 1,168 |
| Pre-paid expenses (Note 12) | 655 | 1,213 |
| | 1,368,095 | 1,391,609 |
| ACCUMULATED SURPLUS (Note 13) | \$ 1,561,135 | \$ 1,536,457 |
| Contingent Liabilities (Note 16) | | |

HENRY BRAUN, MAYOR

RAJAT SHARMA, CPA, CMA

CFO

Statement of Operations

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

| | (| 2017 Plan Note 18) | | 2017 Actual | | 2016 Actual |
|--|-----|--------------------------|-----|----------------|-----|----------------|
| REVENUE | | | | | | |
| Municipal taxation | \$ | 136,187 | \$ | 136,493 | \$ | 130,856 |
| Fees and other charges | | 68,309 | | 84,522 | | 77,264 |
| Developer charges earned | | 10,666 | | 9,156 | | 6,197 |
| Contributed tangible capital assets | | - | | 3,423 | | 9,403 |
| Grants | | 40,344 | | 16,507 | | 16,505 |
| Investment income | | 1,178 | | 5,782 | | 4,744 |
| Rent | | 3,733 | | 3,685 | | 3,746 |
| Other | 6 | 173 | | 53 | | 46 |
| | | 260,590 | | 259,621 | | 248,761 |
| EXPENSE | | | | * | | |
| General government | | 18,272 | | 16,350 | | 15,476 |
| Planning & development services | | 4,623 | | 4,276 | | 4,095 |
| Protective services | | 70,946 | | 73,691 | | 71,000 |
| Parks, recreation, culture & libraries | | 34,200 | | 42,826 | | 41,755 |
| Transit | | 11,688 | | 11,588 | | 11,204 |
| Engineering | | 31,282 | | 47,052 | | 42,825 |
| Dyking, drainage & irrigation | | 4,913 | | 4,854 | | 5,723 |
| Waterworks | | 10,671 | | 14,939 | | 14,100 |
| Sanitary sewer | | 14,014 | | 12,922 | | 12,769 |
| Airport | | 3,889 | | 6,445 | | 6,067 |
| | | 204,498 | | 234,943 | | 225,014 |
| ANNUAL SURPLUS | | 56,092 | | 24,678 | | 23,747 |
| ACCUMULATED SURPLUS, BEGINNING OF YEAR | 1 | ,536,457 | 1 | ,536,457 | 1 | ,512,710 |
| ACCUMULATED SURPLUS, END OF YEAR | \$1 | ,592,549 | \$1 | ,561,135 | \$1 | ,536,457 |

Consolidated Statement of Cash Flows

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

| | | 2017 | 2016 |
|--|----|-----------|----------|
| OPERATING ACTIVITIES | | | |
| Annual Surplus | \$ | 24,678 \$ | 23,747 |
| Non-cash items included in annual surplus: | | | |
| Amortization expense | | 42,158 | 42,669 |
| Contributed tangible capital assets | | (3,423) | (9,403) |
| Loss/(gain) on disposal of tangible capital assets | | (342) | 334 |
| Recognition of restricted revenue | | (9,583) | (6,865) |
| Changes in non-cash operating items: | | | |
| Accounts receivable | | (4,327) | 7,494 |
| Inventories | | (96) | (156) |
| Pre-paid expenses | | 558 | (614) |
| Accounts payable and accrued liabilities | | 12,227 | 3,729 |
| Deferred revenue | | 10,949 | 2,915 |
| | | 72,799 | 63,850 |
| INVESTING ACTIVITIES | | | |
| Increase in portfolio investments | | (95,596) | (47,518) |
| FINANCING ACTIVITIES | | | |
| Collection of and interest on restricted revenue | | 25,947 | 13,689 |
| Debt principal repaid | | (3,357) | (4,609) |
| | _ | 22,590 | 9,080 |
| CAPITAL ACTIVITIES | | | |
| Proceeds from disposal of tangible capital assets | | 1,876 | 1,144 |
| Acquisition of tangible capital assets | | (17,218) | (16,777) |
| | | (15,342) | (15,633) |
| INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS | | (15,549) | 9,779 |
| CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR | | 34,351 | 24,572 |
| CASH AND CASH EQUIVALENTS, END OF YEAR | \$ | 18,802 \$ | |

See notes to consolidated financial statements.

Consolidated Statement of Change in Net Financial Assets

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

| | 2017 Plan (Note 18 | 2017 Actua) | | 2016 Actual |
|--|--------------------------|--------------------|-----|----------------|
| ANNUAL SURPLUS | \$ 56,092 | 2 \$ 24,6 | 78 | \$ 23,747 |
| TANGIBLE CAPITAL ASSETS: | | | | |
| Acquisition of tangible capital assets | (42,847 | 7) (17,2 | 18) | (16,777 |
| Contributed tangible capital assets | | - (3,4 | 23) | (9,403 |
| Amortization | | 42,1 | 58 | 42,669 |
| Proceeds from disposal of tangible capital assets | | - 1,8 | 76 | 1,144 |
| Loss/(gain) on disposal of tangible capital assets | | - (3 | 42) | 334 |
| | (42,847 | 7) 23,0 | 52 | 17,967 |
| OTHER NON-FINANCIAL ASSETS: | | | | |
| Decrease in inventory | | - (| 96) | (156 |
| (Increase)/decrease in pre-paid expenses | | - 5 | 58 | (614 |
| | | - 4 | 63 | (770 |
| INCREASE IN NET FINANCIAL ASSETS | 13,245 | 48,1 | 91 | 40,944 |
| NET FINANCIAL ASSETS, BEGINNING OF YEAR | 144,848 | 144,8 | 48 | 103,904 |
| NET FINANCIAL ASSETS, END OF YEAR | \$ 158,093 | \$ 193,0 | 38 | \$ 144,848 |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

The Notes to the Consolidated Financial Statements are an integral part of the financial statements. They explain the significant accounting and reporting policies and principles underlying these statements. They also provide relevant supplementary information and explanations.

1. SIGNIFICANT ACCOUNTING POLICIES:

The accounting policies of the City conform to generally accepted accounting policies for local government financial reporting in British Columbia. The Consolidated Financial Statements have been prepared in accordance with current standards issued by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

(a) Principles of Consolidation:

With the exception of the Cemetery Care Trust Fund, the Consolidated Financial Statements include all of the funds of the City. Inter-fund transactions, fund balances, and activities have been eliminated on consolidation. The funds of the City include General, Water, Sewer, Airport, Operating, Capital, and Reserve Funds. The Cemetery Care Trust Fund is excluded from the Consolidated Financial Statements and is reported separately. The regional waterworks (supply) and sanitary sewer (treatment plant) utilities, whose ownership transferred from the Fraser Valley Regional District (FVRD) jointly to the City of Abbotsford and District of Mission on January 1, 2005, are consolidated in the City's financial statements, with the District of Mission's minority interest removed.

(b) Fund Accounting:

The resources and operations of the City have been segregated for accounting and financial reporting purposes into the following funds, which are presented as supplementary information:

Operating Funds: Operating funds report the principal activities of General, Water, Sewer,

and Airport operations.

Capital Funds: Capital funds report the acquisition and disposal of property and

equipment and their related financing.

Reserve Funds: Reserve funds report the assets held for specific future requirements.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

1. SIGNIFICANT ACCOUNTING POLICIES:

(c) Financial Plan:

The Community Charter (Section 165) requires revenues and expenses to be in accordance with the five-year financial plan adopted annually by Council. The 2017 Plan amounts in the financial statements reflect the first year of the five-year financial plan adopted by Council on December 5, 2016, with the exception of adjustments detailed in Note 18 to the Consolidated Statements.

(d) Cash and Cash Equivalents:

Cash and cash equivalents include cash as well as deposits in the Municipal Finance Authority short-term money market investment pool. These investments are highly liquid and are readily convertible to known amounts of cash.

(e) Portfolio Investments:

Portfolio investments are carried at cost, with the exception of Municipal Finance Authority pooled investments, which are carried at market value. When, in the opinion of management, there is a permanent decline in value, investments are written down to their net realizable value.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

1. SIGNIFICANT ACCOUNTING POLICIES:

(f) Non-Financial Assets:

Tangible capital assets, inventories and pre-paid expenses are recorded as non-financial assets. Non-financial assets are not available to discharge existing liabilities and are held to provide City services in future periods. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

Intangible capital assets, such as water rights and mineral resources, are not recorded in the financial statements.

Tangible Capital Assets

Capital assets are recorded at cost, net of capital asset disposals, write-downs and amortization. The useful life is applied on a straight-line basis to calculate amortization.

| | Major Asset Category | Useful Life Range (years) |
|----------------|--------------------------------|------------------------------|
| General | Land | n/a |
| | Land Improvements | 10-20 |
| | Park Improvements | 10-50 |
| | Buildings | 10-50 |
| | Machinery, Equipment, Vehicles | 4-20 |
| Infrastructure | Airport | 20-125 |
| | Water | 20-75 |
| | Sewer | 20-75 |
| | Transportation | 15-75 |
| | Storm Drainage & Detention | 50-100 |
| | Dyking, Drainage & Irrigation | 20-100 |

Tangible capital assets, including construction-in-progress, are recorded at cost. Amortization on tangible capital assets begins at the point in time the asset is substantially complete and ready for use. Contributed tangible capital assets are recorded at fair value at the date of contribution using various methods including appraisal, assessed values or in-house estimation.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

1. SIGNIFICANT ACCOUNTING POLICIES:

(g) Accrued Liabilities:

Liabilities can arise from contracts and agreements, government legislation, constructive obligations, and equitable obligations.

(h) Financial Instruments:

The City's financial instruments consist of cash, accounts receivable, portfolio investments, accounts payable and accrued liabilities, and long-term debt. Unless otherwise indicated, it is management's opinion that the City is not exposed to any significant interest, credit or currency risks arising from these financial instruments. Unless otherwise noted, fair values approximate carrying values.

(i) Revenue Recognition:

Sources of revenue are recorded on the accrual basis and recognized when earned. Revenue unearned in the current period is reported on the balance sheet as deferred revenue. Property taxes are recognized as revenue in the year to which they pertain, as authorized by the Council through adoption of the tax rate bylaw.

(j) Expense Recognition:

Expenses are recognized on the accrual basis in the period they are incurred.

(k) Government Transfers:

Government transfers received by the City are recognized as revenue once the transfer has been authorized by the transferring government and the City has met any eligibility requirements (e.g. completion of agreed-upon capital works). However, in cases where stipulations have been imposed by the transferring government on the City with respect to the use or retention of funds already transferred, and those stipulations have not yet been met, a liability is recognized.

Transfers from the City to other agencies are normally granted only in return for services provided to the community. As such, they would be recognized on the same basis as other expenses.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

1. SIGNIFICANT ACCOUNTING POLICIES:

(I) Use of Estimates:

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported revenue and expenses during the reporting period. Significant areas requiring the use of management estimates relate to the determination of employee post-retirement benefits, liability claims, landfill restoration costs, allowance for doubtful accounts receivable, provision for contingencies, historical tangible capital asset costs for those acquired prior to 2008, and timing of new asset recognition. Actual results could differ from management's best estimates as additional information becomes available. Adjustments, if any, are recorded or disclosed in the financial statements in the period that the change in estimate is made, as well as in the period of settlement.

(m) Contaminated Sites:

Contaminated sites are defined as the result of contamination being introduced in air, soil, water or sediment of a chemical, organic, or radioactive material or live organism that exceeds an environmental standard.

A liability for remediation of contaminated sites is recognized, net of any expected recoveries, when all of the following criteria are met:

- a) an environmental standard exists
- b) contamination exceeds the environmental standard
- c) the organization is directly responsible or accepts responsibility for the liability
- d) future economic benefits will be given up, and
- e) a reasonable estimate of the liability can be made.

(n) Comparative Figures:

The financial statements have been reclassified, where applicable, to conform to the presentation used in the current year. The changes do not affect prior years' surplus.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

2. CASH AND CASH EQUIVALENTS:

| | 1 | 2017 | | 2016 |
|--|-------|--------|-------|--------|
| Cash | \$ | 9,497 | \$ | 25,136 |
| MFA short-term money-market investment pools | 9,305 | | 9,215 | |
| | \$ | 18,802 | \$ | 34,351 |

3. ACCOUNTS RECEIVABLE:

| | 2017 | 2016 |
|-----------------------------------|-----------------|--------|
| Fees and charges | \$ 13,621 \$ | 11,906 |
| Taxes | 4,794 | 5,264 |
| Grants | 1,050 | 556 |
| Development cost charges | 10,739 | 7,929 |
| Local improvement/service charges | 4,517 | 4,740 |
| | \$ 34,722 \$ | 30,395 |
| | | |

All accounts receivable are reported net of allowances for doubtful accounts.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

4. PORTFOLIO INVESTMENTS:

The investment portfolio includes bonds of Chartered Banks and Provincial Governments; deposits and notes of Chartered Banks and Credit Unions; and deposits in the Municipal Finance Authority long-term investment pools.

| 2017 | | | 2016 | |
|------|------------|------------|------------|---------|
| | Cost | Market | Cost | Market |
| \$ | 363,086 \$ | 363,112 \$ | 267,490 \$ | 267,876 |

| | Short-term | Long-term | Short-term | Long-term |
|------------------|-------------------|--------------|-------------------|--------------|
| Duration | less than 2 years | 2 - 10 years | less than 2 years | 2 - 10 years |
| Average holdings | 265,278 | 24,725 | 192,138 | 23,475 |
| Annual yield | 1.94 % | 2.47 % | 1.88 % | 2.58 % |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES:

| | 2017 | 2016 |
|---|-----------------|--------|
| Accounts payable: | | |
| Trade payables | \$ 17,149 \$ | 19,477 |
| Deposits | 28,547 | 15,169 |
| Tax prepayments | 12,887 | 12,032 |
| Salaries and wages | 5,068 | 4,666 |
| Due to Cemetery Care Trust Fund | 374 | 1,216 |
| Accounts payable and accrued liabilities: | | |
| Retirement allowance liability | 11,103 | 10,569 |
| Liability claims | 657 | 719 |
| Vacation pay | 1,598 | 1,327 |
| Landfill restoration liability | 1,264 | 1,074 |
| Long-term payables | 561 | 732 |
| | \$ 79,208 \$ | 66,981 |
| | | |

(a) Retirement Allowance Liability:

The City provides certain earned benefits at retirement, including post-employment service pay (retirement allowance liability for the City), accumulated vested sick leave (only applicable to Police Association members), and additional vacation in the year of retirement.

The post-employment service pay is estimated for individual employees, based on projected salary costs at the time of anticipated retirement, and discounting expected pay-outs over estimated years of service. The expected retirement allowance liability is accrued based on a normal retirement age or actual age, whichever is greater. The retirement allowance liability requires no contribution from employees.

In 2016, an independent actuarial valuation of the retirement allowance liability was performed. The actuarial valuation for these benefits was updated in 2017 to determine the City's benefit obligation as at December 31, 2017. The difference between the actuarially determined benefit obligation of \$13,131,000 and the accrued benefit liability of \$11,103,000 as at December 31, 2017, was an unamortized actuarial loss of \$2,028,000, (2016 loss - \$1,530,000) which is being amortized over a period equal to the employees' average remaining service lifetime. The next actuarial valuation will be as at December 31, 2018.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES:

(a) Retirement Allowance Liability:

| | 2017 | | 2016 | |
|--|------|----------------------|-------------------|--|
| Actuarial benefit obligation Unamortized actuarial gain/(loss) | \$ | 13,131 \$ (2,028) | 12,099 (1,530) | |
| Accrued benefit liability | \$ | 11,103 \$ | 10,569 | |

| | | 41 1 141. | |
|---------|----------|-----------|--|
| Accrued | honotit | hability | |
| ACCIUEU | Dellellf | Hability | |

| 10.44 m 10.45 m 10.46 m | - | | |
|---|----|-----------|---------|
| | _ | 2017 | 2016 |
| Balance, beginning of year | \$ | 10,569 \$ | 10,117 |
| Current service cost | | 946 | 941 |
| Interest cost | | 430 | 395 |
| Benefits paid | | (981) | (1,022) |
| Amortization of net actuarial loss/(gain) | | 139 | 138 |
| Balance, end of year | \$ | 11,103 \$ | 10,569 |
| | | | |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES:

(a) Retirement Allowance Liability:

Actuarial Assumptions used to determine the benefit obligation:

| | 2017 | 2016 |
|--|-------|-------|
| Discount rate | 3.0 % | 3.4 % |
| Expected average annual wage and salary increase - Fire & Police | 2.5 % | 2.5 % |
| Expected average annual wage and salary increase - all others | 2.5 % | 2.5 % |

(b) Landfill Restoration Liability:

Closure and post-closure care requirements are established by a number of regulations: British Columbia's Contaminated Sites Regulation and Hazardous Waste Regulation, both under the Environmental Management Act and BC Ministry of Environment permits.

There are two landfills subject to these regulations - Valley Road Landfill and Trethewey Street Landfill - that were operated and closed to various stages between 1978 and 1989. The Trethewey site has been inactive since 1985. The Valley Road site recently re-opened its permit to deposit sediment dredged from the Sumas River.

Costs related to closure and post-closure activities at these sites include drainage control, leachate monitoring and collection, gas monitoring and recovery, final ground cover, closure assessment and planning, and regulatory approvals.

The Trethewey Street Landfill site is expected to require care up to and including the year 2040, primarily for gas collection. Further care requirements may be determined from a closure plan prepared by a qualified independent consultant, as required by BC Ministry of Environment permits. The closure plan should be completed in early 2018.

The Valley Road Landfill Closure Plan was largely complete at the end of 2014, however, a 2015 review indicated that the majority of the wood waste had decomposed and therefore, the completion of the closure plan was deferred until the removal of the remaining woodwaste could be completed. The Valley Road Landfill site is expected to require care up to and including the year 2030, primarily for environmental monitoring and for construction of final cover over the cells now accepting Sumas River sediment. The capacity of the site for river sediment is estimated by the closure plan at 67,500 cubic meters, none of which had been used at the end of 2017. This capacity is projected to be fully used by 2025.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES:

(b) Landfill Restoration Liability:

The liability of \$1,264,000, at December 31, 2017 (2016 - \$1,074,000), is calculated based on the discounted estimated future cash flows associated with closure and post-closure activities for existing waste at the two landfills. An additional \$777,000 (present value) is estimated to be required for closure activities related to future sediment deposits at the Valley Road site; however, since none of the capacity of future sediment deposits have been used, no current liability exists for these closure costs.

The discount rate used in 2017 was 3.0% (2016 - 3.4%) and the inflation rate used in 2017 was 2.0% (2016 - 2.0%). Landfill closure costs in 2017 were \$78,493 (2016 - \$143,326). There are no assets designated for settling the post-closure care liability.

| | 2017 | 2016 |
|---|----------------|---------------|
| Restoration liability, beginning of year Adjustment to liability | \$ 1,074 \$ | 1,146 (72) |
| Restoration liability, end of year | \$ 1,264 \$ | 1 22 200 |

(c) Liability for Contaminated Sites:

The City has determined that as of December 31, 2017, no contamination in excess of an environmental standard exists related to sites not in productive use for which the City is responsible.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

6. RESTRICTED REVENUE LIABILITY:

| | | elopment t charges | De | evelopment fees | Airport fees | 2017 Total | 2016 Total |
|---|-------|-----------------------|-----|--------------------|--------------|-----------------|---------------|
| Balance December 31, 2016 | \$ | 30,042 | \$ | 21,456 | \$ 1,714 | \$ 53,212 \$ | 46,388 |
| Add: | | | | | | | |
| Current year contributions | | 20,947 | | 3,043 | 914 | 24,904 | 12,914 |
| Interest | | 592 | | 409 | 43 | 1,044 | 775 |
| | | 51,581 | | 24,908 | 2,671 | 79,160 | 60,077 |
| Deduct amounts recognized as | s rev | enue in cur | ren | t year | | | |
| Developer charges earned: Capital expenditures | | 7,903 | | 1,087 | 112. | 8,990 | 6,865 |
| Airport fees: Eligible airport expenditures | | | | | 593 | 593 | - |
| | | 7,903 | | 1,087 | 593 | 9,583 | 6,865 |
| Balance, December 31, 2017 | \$ | 43,678 | \$ | 23,821 | \$ 2,078 | \$ 69,577 \$ | 53,212 |

The restricted revenue liability primarily represents funds received from developers for capital infrastructure and minor capital expenditures required as a result of their development projects. As these funds are expended, the liability will be reduced and the amount expended will be recorded as revenue.

(a) Development Cost Charges (DCC)

Developers are entitled to pay development cost charges (DCCs) in equal installments over three years if the total amount payable is equal to, or greater than, \$50,000. Installments due for the next two years are recorded as accounts receivable and are guaranteed by the developer by providing a letter of credit payable on demand to the City of Abbotsford for the remaining amount of DCCs owing. As at December 31, 2017, the amount of DCCs due over the next two years is \$10,739,221 (2016 - \$7,929,140).

Assets are not physically segregated to meet the requirements of the restricted revenues. The liability will be settled with the proceeds of accounts receivable and/or investments.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

6. RESTRICTED REVENUE LIABILITY:

(a) Development Cost Charges (DCC)

| | | 2017 | 2016 |
|----------------------------------|-------|-----------|--------|
| | | | |
| Development cost charges: | | | |
| Storm drainage | \$ | 11,641 \$ | 11,815 |
| Parks | | 10,975 | 6,698 |
| Waterworks - supply | | 11,796 | 7,530 |
| Waterworks - distribution | | 1,001 | 607 |
| Sanitary sewer - collection | | 3,832 | 2,692 |
| Sanitary sewer - treatment plant | | 2,759 | 700 |
| Roads | A 200 | 1,674 | |
| | \$ | 43,678 \$ | 30,042 |
| | | | |

(b) Development Fees

Development fees are charges collected from developers to fund specified improvements related to proposed developments.

(c) Airport Fees

Airport fees consist of airport improvement fees collected from passengers, and customer facility charges collected from the car rental companies, used to fund the passenger terminal and other capital improvements to airport facilities and grounds.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

7. DEFERRED REVENUE:

| Revenue December 31, earned 2017 |
|----------------------------------|
| 8 (8,806) \$ 2,843 |
| (3,708) 13,346 |
| (12,514) \$ 16,189 |
| |

8. LONG-TERM DEBT:

The City carries no debt for others. Debenture debt principal is reported net of repayments and actuarial adjustments balances, and interest expense is reported net of actuarial earnings. All long-term debt is payable in Canadian dollars. Amounts of principal payments estimated to be required in each of the next five years and thereafter are listed below:

| | Total |
|---------------------|-----------|
| 2018 | \$ 3,380 |
| 2019 | 3,515 |
| 2020 | 3,656 |
| 2021 | 3,802 |
| 2022 | 3,954 |
| 2023 and thereafter | 40,291 |
| | \$ 58,598 |
| | |

All debt is held by the General Capital fund. Interest rates on borrowed funds are disclosed in the accompanying debt schedules (see Exhibit 5). The City's interest expense on long-term debt totaled \$3,278,800 in 2017 (2016 - \$3,407,700).



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

9. INTERNAL FINANCING:

To achieve more financial flexibility and minimize borrowing costs to the fullest extent possible, borrowing between capital reserves is sometimes used in accordance with the legal authority provided under the Community Charter (Section 189). Interest charges equivalent to the interest that would have been earned on the borrowed funds had they remained in the reserve fund are applied annually. However, interest charges are applied to development cost charges only to the extent those interest charges have been authorized by Development Cost Charge (DCC) Bylaw.

From 2009 to 2012, internal borrowing was provided for three road projects which was subsequently funded through the roads DCC program as DCC contributions were received. The internal financing on two of the road projects enabled the City to take advantage of significant Federal and Provincial infrastructure stimulus grant funding. The repayment of these funds was complete at the end of 2017.

Roads DCC

| 2017 | 2016 | | |
|------|------|----|-------|
| \$ | - | \$ | 5,907 |
| \$ | - | \$ | 5,907 |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

10. TANGIBLE CAPITAL ASSETS:

Tangible Capital Assets consist of the following:

| | 2017 | 2016 |
|-------------------------------|---------|---------|
| General | | |
| Land | 386,241 | 385,183 |
| Land improvements | 6,522 | 6,915 |
| Park improvements | 22,313 | 23,764 |
| Buildings | 107,778 | 113,448 |
| Machinery & equipment | 7,683 | 7,854 |
| Vehicles | 12,336 | 11,253 |
| Infrastructure | | |
| Airport | 25,938 | 26,962 |
| Waterworks | 231,539 | 231,142 |
| Sanitary sewer | 156,882 | 160,102 |
| Transportation | 194,060 | 203,991 |
| Storm drainage and detention | 181,705 | 184,604 |
| Dyking, drainage & irrigation | 20,192 | 20,903 |
| Assets under construction | 12,987 | 13,107 |

See Exhibit 3 for a continuity schedule of Tangible Capital Assets.

The value of contributed capital assets received and recognized in the year 2017 from developers, for various infrastructure works and related land and parks is \$3,423,000 (2016 – \$9,403,000).

Art and historic treasures are held by the City in its museum and arts centre. Due to the subjective nature of the assets, they are not included in the values shown on the financial statements.

For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

11. INVENTORIES:

Inventories are valued at the lower of cost and net realizable value, on a weighted average basis. The following table represents the inventory values:

| Stock |
|--------|
| Fuel |
| Gravel |

| | |
|-------------|-------------|
| 2017 | 2016 |
| \$ 451 | \$ 402 |
| 31 | 41 |
| 782 | 725 |
| \$ 1,264 | \$ 1,168 |
| | |

12. PRE-PAID EXPENSES:

Pre-paid expenses are cash disbursements that have been made prior to the related benefits being received. Examples include insurance and software licensing.

| General | |
|------------|--------|
| Abbotsford | Centre |

| 2 | 2017 | | 2016 |
|----|------|----|-------|
| \$ | 614 | \$ | 1,174 |
| | 41 | | 39 |
| \$ | 655 | \$ | 1,213 |
| - | | _ | |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

13. ACCUMULATED SURPLUS:

| General operations Waterworks operations Sanitary sewer operations Airport operations | 2017 | 2016 | | |
|---|-------------|-------------|--|--|
| Unappropriated Balance | | | | |
| General operations | \$ 19,570 | \$ 19,570 | | |
| Waterworks operations | 4,265 | 4,265 | | |
| Sanitary sewer operations | 5,799 | 5,799 | | |
| Airport operations | 1,176 | 1,176 | | |
| | 30,810 | 30,810 | | |
| Appropriated Surplus | | | | |
| General operations reserve | 47,515 | 41,250 | | |
| Statutory capital reserves | 173,872 | 141,381 | | |
| | 221,387 | 182,631 | | |
| Investment in tangible capital assets | 1,307,016 | 1,320,634 | | |
| Investment in other non-financial assets | 1,919 | 2,382 | | |
| Total Accumulated Surplus | \$1,561,135 | \$1,536,457 | | |

The Unappropriated Surplus is the amount of Accumulated Surplus remaining after deducting the Investment in Tangible Capital Assets, Investment in Other Non-Financial Assets and the Appropriated Surplus balances. Where this amount is supported by cash and net short-term receivables, it is available to temporarily finance operations until planned revenues (i.e., property taxes, grants, etc.) are received, or for other operating or capital purposes as determined by Council.

Appropriated Surplus is the amount of Accumulated Surplus, supported by a portion of the City's cash and receivables that has been set aside for a specified purpose. The Statutory Capital Reserves have been established by bylaw in accordance with the Community Charter, and their use is restricted by the legislation. In the normal course of operations, these funds will be used to finance the future services or capital works for which they have been appropriated.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

14. SUPPLEMENTAL CASH FLOW INFORMATION:

The net operating revenue of the City includes the following cash flows relating to interest received and paid:

| | 20 | 17 | 2016 |
|-------------------|----|----------|-------|
| Interest paid | \$ | 3,329 \$ | 3,531 |
| Interest received | \$ | 5,205 \$ | 3,159 |

15. EXPENSE BY OBJECT:

| | 2017 | 2016 |
|---|---------------|------------|
| Salaries and benefits | \$ 104,008 | \$ 98,449 |
| Operating goods and services | 60,491 | 54,563 |
| Minor capital projects | 9,905 | 10,631 |
| Amortization | 42,158 | 42,669 |
| Loss on disposal of tangible capital assets | (342) | 334 |
| Transfer payments to other governments and agencies | 15,444 | 14,960 |
| Long-term debt interest | 3,279 | 3,408 |
| Total expense by object | \$ 234,943 | \$ 225,014 |

16. CONTINGENT LIABILITIES:

(a) Fraser Valley Regional District (FVRD):

The City, as a member of the FVRD, is jointly and severally liable for the net capital liabilities of the FVRD.

(b) Third party claims:

The City is involved in certain legal actions. Although the actual outcome of these claims is currently indeterminable, in 2017 the City reports a liability of \$657,062 (2016 – \$719,196) which, at this time, is management's best estimate of expected future settlements.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

16. CONTINGENT LIABILITIES:

(c) Municipal Pension Plan:

The City and its employees contribute to the Municipal Pension Plan (the Plan), a jointly trusteed pension plan. The board of trustees, representing Plan members and employers, is responsible for overseeing the management of the Plan, including investment of the assets and administration of benefits. The Plan is a multi-employer defined-benefit pension plan. Basic pension benefits provided are based on a formula. The Plan has about 193,000 active members and approximately 90,000 retired members. Active members include approximately 1,000 contributors from the City of Abbotsford.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

Employers participating in the Plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution plan accounting). This is because the Plan records accrued liabilities and accrued assets for the Plan in aggregate with the result that there is no consistent and reliable basis for allocating the obligation, assets and cost to the individual employers participating in the Plan.

The most recent actuarial valuation as at December 31, 2015 indicated a \$2,224,000,000 funding surplus for basic pension benefits. The next valuation will be as at December 31, 2018, with results available in 2019. The City of Abbotsford paid \$9,386,076 (2016 - \$8,738,697) for employer contributions while employees contributed \$7,317,592 (2016 - \$6,885,640) to the plan in fiscal 2017.

(d) Municipal Finance Authority:

The loan agreements with the Municipal Finance Authority provide that, if the Authority does not have sufficient funds to meet payments on its obligations, it shall make payments from a debt issue's Debt Reserve Fund which is established by a similar Debt Reserve Fund in the municipality and all other borrowing participants. If the Debt Reserve Fund is deficient, the Authority's obligations become a liability of the Regional District and may become a liability of the participating municipalities.

The Debt Reserve Fund related to any particular debt issue is equal to one-half the average annual principal and interest installment. This amount is payable to the Authority at the time of



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

16. CONTINGENT LIABILITIES:

(d) Municipal Finance Authority:

issue, either in full or in an amount equal to one percent of the principal amount borrowed. The balance is secured by a non-interest-bearing demand note. The monies paid into the Debt Reserve Fund and interest that the fund earns are obligations of the Authority to its clients.

The City has a cash receivable with the Authority, from the one percent paid to the Debt Reserve Fund, totaling \$1,160,046 (2016 - \$1,137,855). The balance of the City's portion of the Debt Reserve Fund totals \$2,442,730 (2016 - \$2,442,730), for which the City has also executed demand notes in connection with each debenture totaling \$2,442,730 (2016 - \$2,442,730), whereby the City may be required to loan extra amounts to the Authority.

(e) Abbotsford International Airport:

The City of Abbotsford acquired the Abbotsford International Airport from Transport Canada on January 1, 1997, for the nominal cost of ten dollars. Property and equipment transferred to the City were recorded at fair value. Conditions of the transfer agreement require that the property and equipment transferred to the City must be used for the operation of the airport. In the event the City ceases to operate the airport, the property and equipment will transfer back to Transport Canada for proceeds of ten dollars.

(f) Agricultural Land Commission:

In 2005, the City applied to the Agricultural Land Commission (ALC) for a permit (No. MM-36161) to extract aggregate on airport property located in the Agricultural Land Reserve. The application proposed the extraction of approximately 150,000 cubic metres of aggregate over approximately 9 hectares of the site. After extraction is complete, the property will be reclaimed as specified in a report from a Professional Agrologist. To ensure successful reclamation, the ALC required a financial security of \$250,000 be posted in favour of the ALC.



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

17. CONTRACTUAL OBLIGATIONS:

Contracts entered into and not complete at the end of the fiscal year will become liabilities once the terms of the contracts are met. The nature and extent of the related expenditures are as follows:

| | | xtent of ontracts | Re | stimated emaining penditure |
|-----------------------------|------------|-------------------|----|-----------------------------------|
| Drainage construction | \$ | 1,378 | \$ | 518 |
| Parks construction | | 1,700 | | 1,686 |
| Road Construction | | 8,874 | | 6,358 |
| Waterworks Construction | | 8,514 | | 2,321 |
| Sanitary sewer construction | | 1,555 | | 1,405 |
| Vehicles & equipment | | 348 | | 348 |
| Operational Services | \ <u>-</u> | 2,649 | | 1,793 |
| | \$ | 25,018 | \$ | 14,429 |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

18. 2017 BUDGET FIGURES:

The budget figures included in the financial statements reflect the amended planned budget adopted through Bylaw No. 2700-2017 on May 10, 2017. The City of Abbotsford has elected to present the amended budget, which was adopted prior to the tax rates bylaw, as it reflects the City's comprehensive budget figures and includes on-going prior years' commitments related to capital expenditures and relevant government grants.

| Revenues | Annual Budget | Amended Budget | Change |
|---|------------------|-------------------|---|
| Municipal assessment taxes | \$ 136,187 | \$ 136,187 | \$ - |
| Fees and charges | 63,984 | 64,043 | 59 |
| Developer charges earned | 3,299 | 8,111 | 4,812 |
| Contributions from other governments | 3,278 | 3,320 | 42 |
| Government grants | 15,317 | 40,414 | 25,097 |
| Rent | 5,313 | 5,313 | |
| Interest and penalties | 3,077 | 3,077 | (a) E |
| Other sources | 377 | 6,232 | 5,855 |
| | \$ 230,832 | \$ 266,697 | \$ 35,865 |
| Expenses | | | |
| Capital Expenses | 42,847 | 121,246 | 78,399 |
| Protective services | 69,952 | 70,275 | 323 |
| Parks, recreation and cultural services | 28,354 | 28,403 | 49 |
| Engineering services | 21,006 | 21,126 | 120 |
| General Government | 19,448 | 20,463 | 1,015 |
| Water Services | 9,684 | 10,124 | 440 |
| Sewer Services | 8,893 | 9,005 | 112 |
| Transit Services | 11,688 | 11,688 | 100 |
| Airport Services | 3,689 | 3,689 | - |
| Development Services | 4,293 | 4,641 | 348 |
| Dyking Services | 2,370 | 2,370 | - |
| Debt interest | 3,328 | 3,328 | 112.1 |
| Debt principal repayment | 3,250 | 3,250 | 4 |
| | \$ 228,802 | \$ 309,608 | \$ 80,806 |
| Net Revenue (Expenses) | 2,030 | (42,911) | (44,941) |
| Debt proceeds | 27 | 27 | |
| Transfers from operating reserves | 1,905 | 12,474 | 10,569 |
| Transfers (to) from capital reserves | (3,962) | 30,410 | 34,372 |
| | (2,030) | 42,911 | 44,941 |
| Net budgeted surplus | \$ J-1 | \$ * | \$ ======================================= |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

18. 2017 BUDGET FIGURES:

| Net Revenue (Expenses) per Bylaw 2700-2017 | \$ (42,91 |
|--|-----------|
| Add: | |
| Capital expenditures | 121,24 |
| Debt principal repayment | 3,25 |
| Water/Sewer fund reserve revenue | 57 |
| Less: | |
| Minor capital expenses | (21,81 |
| Collections for other governments | (4,25 |
| Annual surplus per Statement of Operations | \$ 56,09 |

19. CEMETERY CARE TRUST FUND:

The Cemetery Care Trust Fund is excluded from the Consolidated Financial Statements and is reported separately. The City administers the Cemetery Care Trust Fund for the perpetual care and maintenance of City-owned cemeteries. As at December 31, 2017, the trust fund balance is \$3,836,509 (2016 - \$3,699,706).



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

20. CITY SERVICES FINANCIAL INFORMATION:

This information enhances the transparency of financial reporting and supplements broader-based fund information. The service information helps with understanding the City organization and how it discharges its accountability obligations, and helps to understand performance and to make informed judgments about the major services provided. Major services and their functional responsibilities are described below:

General Government Services

Legislative & support services

Legal services

Strategic planning, corporate communications & marketing

Human resources

Financial services

Information technology

Procurement

Risk management

Economic development

Continuous improvement

Police Protection

Community policing

Criminal investigations

Patrol

Victim services

Traffic safety

Crime prevention

Community outreach

Fire Rescue Services

Emergency incident response

Firefighter training

Fire inspections and investigations

Fire safety programs

Medical assistance

Other Protective Services

Search & rescue

Restorative justice

Building inspections

Bylaw enforcement

Engineering

Transportation infrastructure

(plan, design, construct, maintain)

Mapping & survey

Fleet vehicles

Soil, gravel & rock removal management

Parks, Recreation & Culture

Recreation facilities & programs

Parks & open space

Health and wellness

Cemeteries

Cultural Centre



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

20. CITY SERVICES FINANCIAL INFORMATION:

Solid Waste

Collection & disposal
Composting & recycling
Environmental education

Dyking & Irrigation

Dyking infrastructure
Water management of City dyking &
drainage areas
Irrigation services & infrastructure

Sanitary Sewer

Sewer infrastructure (plan, design, construct, maintain)
Collecting & treating liquid waste

Planning & Development Services

Building construction regulations
Business licensing
Environmental protection
Land development
Long-range & social planning

Transit

Planning & management Conventional transit Custom transit (Handi-dart)

Drainage

Urban storm drainage infrastructure & water management

Rural storm drainage infrastructure & water management

Waterworks

Water infrastructure (plan, design, construct, maintain) Water treatment Potable water distribution Conservation education

Airport

National & international flights Passenger & cargo services



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

21. SEGMENT INFORMATION – REVENUES & EXPENSES BY FUNCTION:

| | 2017 Plan | 2017 Actual | 2016 Actual |
|--|--------------|----------------|----------------|
| REVENUE | | | |
| GENERAL OPERATING FUND | | | |
| General government services | \$ 93,164 | \$ 94,524 | \$ 91,682 |
| Planning & development services | 1,798 | 2,550 | 2,168 |
| Police services | 50,280 | 52,725 | 50,535 |
| Fire rescue services | 200 | 283 | 352 |
| Other protective services | 3,761 | 5,907 | 4,242 |
| Parks, recreation & culture services | 6,542 | 6,690 | 6,596 |
| Abbotsford Centre | 4,277 | 7,627 | 7,148 |
| Library services | 4,632 | 4,632 | 4,509 |
| Transit services | 7,536 | 7,916 | 7,456 |
| Engineering services | 3,049 | 4,727 | 4,138 |
| Solid waste services | 7,517 | 8,148 | 7,304 |
| Storm drainage services | 3,651 | 3,690 | 3,625 |
| Dyking, drainage and irrigation services | 2,132 | 2,110 | 2,106 |
| | 188,539 | 201,529 | 191,861 |
| WATERWORKS | 16,744 | 18,024 | 17,336 |
| SANITARY SEWER | 12,054 | 13,440 | 13,114 |
| AIRPORT | 5,963 | 6,850 | 6,115 |
| CAPITAL FUNDS | 37,335 | 15,903 | 17,346 |
| RESERVE FUNDS | - | 3,881 | 3,045 |
| | 260,635 | 259,627 | 248,817 |
| CONSOLIDATION ADJUSTMENTS | (44) | (6) | (56 |
| | 260,590 | 259,621 | 248,761 |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

21. SEGMENT INFORMATION – REVENUES & EXPENSES BY FUNCTION:

| | 2017 Plan | 2017 Actual | 2016 Actual |
|--|--------------|----------------|----------------|
| EXPENSES | | | |
| GENERAL OPERATING FUND | | | |
| General government services | 16,967 | 15,811 | 14,441 |
| Planning & development services | 4,623 | 4,276 | 4,095 |
| Police services | 49,595 | 51,753 | 49,883 |
| Fire rescue services | 16,860 | 17,804 | 16,976 |
| Other protective services | 4,018 | 3,876 | 3,769 |
| Parks, recreation & culture services | 22,067 | 24,858 | 24,523 |
| Abbotsford Centre | 6,743 | 12,185 | 12,065 |
| Library services | 4,351 | 4,495 | 4,342 |
| Transit services | 11,688 | 11,588 | 11,204 |
| Engineering services | 11,465 | 27,424 | 24,337 |
| Solid waste services | 7,729 | 8,251 | 7,304 |
| Storm drainage services | 3,145 | 5,801 | 6,078 |
| Dyking, drainage and irrigation services | 2,845 | 3,746 | 3,549 |
| | 162,096 | 191,868 | 182,566 |
| WATERWORKS | 8,983 | 14,298 | 13,977 |
| SANITARY SEWER | 7,765 | 12,434 | 11,976 |
| AIRPORT | 3,889 | 6,445 | 5,920 |
| CAPITAL FUNDS | 21,808 | 9,905 | 10,631 |
| | 204,542 | 234,949 | 225,070 |
| CONSOLIDATION ADJUSTMENTS | (44) | (6) | (56) |
| | 204,498 | 234,943 | 225,014 |
| ANNUAL SURPLUS | \$ 56,092 | 3 24,678 \$ | 23,747 |



For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

22. REVENUES & EXPENSES BY FUNCTION LESS AMORTIZATION:

For the 2017 operating expenses, the City did not budget for amortization and gain/loss, non-cash expenses. The following table provides information on all City revenues and expenses compared to budget.

| | 2017 Plan | | 2017 Actual (less Amortization) | | 2016 Actual (less Amortization) | |
|--|--------------|------|---------------------------------------|----|---------------------------------------|--|
| REVENUE | | | | | | |
| GENERAL OPERATING FUND | | | | | | |
| General government services | \$ 93,16 | 4 \$ | 94,524 | \$ | 91,682 | |
| Planning & development services | 1,79 | 8 | 2,550 | | 2,168 | |
| Police services | 50,28 | 0 | 52,725 | | 50,535 | |
| Fire rescue services | 20 | 0 | 283 | | 352 | |
| Other protective services | 3,76 | 1 | 5,907 | | 4,242 | |
| Parks, recreation & culture services | 6,54 | 2 | 6,690 | | 6,596 | |
| Abbotsford Centre | 4,27 | 7 | 7,627 | | 7,148 | |
| Library services | 4,63 | 2 | 4,632 | | 4,509 | |
| Transit services | 7,53 | 6 | 7,916 | | 7,456 | |
| Engineering services | 3,04 | 9 | 4,727 | | 4,138 | |
| Solid waste services | 7,51 | 7 | 8,148 | | 7,304 | |
| Storm drainage services | 3,65 | 1 | 3,690 | | 3,625 | |
| Dyking, drainage and irrigation services | 2,13 | 2 | 2,110 | | 2,106 | |
| | 188,53 | 9 | 201,529 | | 191,861 | |
| WATERWORKS | 16,74 | 4 | 18,024 | | 17,336 | |
| SANITARY SEWER | 12,05 | 4 | 13,440 | | 13,114 | |
| AIRPORT | 5,96 | 3 | 6,850 | | 6,115 | |
| CAPITAL FUNDS | 37,33 | 5 | 15,903 | | 17,346 | |
| RESERVE FUNDS | | - | 3,881 | | 3,045 | |
| | 260,63 | 5 | 259,627 | | 248,817 | |
| CONSOLIDATION ADJUSTMENTS | (4- | 1) | (6) | | (56) | |
| | 260,59 |) | 259,621 | | 248,761 | |



CITY OF ABBOTSFORD Notes to Consolidated Financial Statements

For the Year Ended December 31, 2017 (Tabular amounts are in thousands of dollars)

22. REVENUES & EXPENSES BY FUNCTION LESS AMORTIZATION:

| | 2017 Plan | 2017 Actual (less Amortization) | 2016 Actual (less Amortization) |
|--|--------------|---------------------------------------|---------------------------------------|
| EXPENSES | | | |
| GENERAL OPERATING FUND | | | |
| General government services | 16,967 | 14,837 | 12,822 |
| Planning & development services | 4,623 | 4,276 | 4,095 |
| Police services | 49,595 | 50,565 | 48,853 |
| Fire rescue services | 16,860 | 16,679 | 15,798 |
| Other protective services | 4,018 | 3,876 | 3,768 |
| Parks, recreation & culture services | 22,067 | 20,561 | 20,122 |
| Abbotsford Centre | 6,743 | 9,514 | 9,288 |
| Library services | 4,351 | 4,290 | 4,138 |
| Transit services | 11,688 | 11,558 | 11,173 |
| Engineering services | 11,465 | 14,211 | 10,791 |
| Solid waste services | 7,729 | 8,196 | 7,249 |
| Storm drainage services | 3,145 | 2,148 | 2,301 |
| Dyking, drainage and irrigation services | 2,845 | 3,015 | 2,818 |
| | 162,096 | 163,726 | 153,216 |
| WATERWORKS | 8,983 | 7,839 | 7,593 |
| SANITARY SEWER | 7,765 | 7,196 | 6,730 |
| AIRPORT | 3,889 | 4,469 | 3,897 |
| CAPITAL FUNDS | 21,808 | 9,905 | 10,631 |
| AMORTIZATION | - | 42,158 | 42,669 |
| LOSS/(GAIN) ON DISPOSAL OF TANGIBLE CAPITAL ASSETS | 10.02 | (342) | 334 |
| | 204,542 | 234,949 | 225,070 |
| CONSOLIDATION ADJUSTMENTS | (44) | (6) | (56) |
| | 204,498 | 234,943 | 225,014 |
| ANNUAL SURPLUS | \$ 56,092 | \$ 24,678 | \$ 23,747 |

Statement of Financial Position - By Fund

As at December 31, 2017, with comparative information as at December 31, 2016 **Exhibit 1**

In thousands

| | | | | Operatin | g l | unds | | | Reserve Funds |
|--|----|---------|----|-----------|-----|----------|----|--------|------------------|
| | | 7 1 7 | | | - | Sanitary | | | |
| | | General | Wa | aterworks | | sewer | Δ | irport | |
| FINANCIAL ASSETS | | | | | | | | | |
| Cash and cash equivalents | \$ | 18,802 | \$ | | \$ | - 5 | \$ | _ | \$ - |
| Due from other funds | | 64 | | 12,011 | | 11,718 | | 3,448 | 221,387 |
| Accounts receivable | | 26,904 | | 5,382 | | 1,739 | | 173 | - |
| Portfolio investments | | 363,086 | | - | | - | | - | - |
| | | 408,856 | | 17,393 | | 13,457 | | 3,621 | 221,387 |
| FINANCIAL LIABILITIES Accounts payable and accrued | | | | | | | | | |
| liabilities | | 78,624 | | 227 | | 157 | | 200 | |
| Due to other funds | | 261,395 | | | | - | | - | - |
| Restricted revenue | | 47,097 | | 12,901 | | 7,501 | | 2,078 | - |
| Deferred revenue | | 2,170 | | - | | _ | | 167 | - |
| | | 389,286 | | 13,128 | | 7,658 | | 2,445 | - |
| Long-term debt | | - 2 | | - 2 | | - | | - | |
| | | 389,286 | | 13,128 | | 7,658 | | 2,445 | |
| NET FINANCIAL ASSETS | _ | 19,570 | | 4,265 | | 5,799 | _ | 1,176 | 221,387 |
| NON-FINANCIAL ASSETS | | | | | | | | | |
| Tangible capital assets | | - | | - | | _ | | - | - |
| Inventories | | 1,264 | | - | | - | | - | - 1 |
| Pre-paid expenses | | 655 | | - | | - | | - | - |
| | | 1,919 | | - | | 4 | | - | - |
| ACCUMULATED SURPLUS | \$ | 21,489 | \$ | 4,265 | \$ | 5,799 | 5 | 1,176 | \$221,387 |

Statement of Financial Position - By Fund

As at December 31, 2017, with comparative information as at December 31, 2016 In thousands

| | | | Capital | Fu | unds | | | | | | |
|----|----------|----|----------|----|-------------------|---------|----|------------------------------|-----------------|-----|---------------|
| | General | Wa | terworks | | Sanitary Sewer | Airport | | Consolidation Adjustments | Total 2017 | | Total 2016 |
| \$ | | \$ | _ | \$ | - 9 | 3 | _ | \$ - | \$ 18,802 | \$ | 34,351 |
| | 11,866 | | - | | 301 | 664 | | (261,459) | - | • | - |
| | 271 | | 64 | | 189 | | - | | 34,722 | | 30,395 |
| | - | | - | | - | 100 | - | 0.4 | 363,086 | | 267,490 |
| _ | 12,137 | | 64 | | 490 | 664 | 1 | (261,459) | 416,610 | _ | 332,236 |
| | - | | _ | | _ | | _ | | 79,208 | | 66,981 |
| | - | | 64 | | - | | - | (261,459) | - | | - |
| | - | | - | | - | | - | - | 69,577 | | 53,212 |
| | 12,698 | | 170 | | 490 | 664 | 1_ | L- | 16,189 | | 5,240 |
| | 12,698 | | 64 | | 490 | 664 | 1 | (261,459) | 164,974 | | 125,433 |
| | 58,598 | | _ | | | | _ | <u>-</u> | 58,598 | | 61,955 |
| | 71,296 | | 64 | | 490 | 664 | 1 | (261,459) | 223,572 | | 187,388 |
| | (59,159) | 7 | - | | | | | | 193,038 | | 144,848 |
| | 905,220 | | 234,479 | | 165,542 | 60,935 | 5 | g. g. | 1,366,176 | - 6 | 1,389,228 |
| | , | | - | | - | , | - | _ | 1,264 | | 1,168 |
| | | | - | | - | | - | | 655 | | 1,213 |
| | 905,220 | | 234,479 | | 165,542 | 60,935 | | - | 1,368,095 | | 1,391,609 |
| \$ | 846,061 | \$ | 234,479 | \$ | 165,542 \$ | 60,935 | 5 | \$ - | \$ 1,561,135 | \$ | 1,536,457 |

Statement of Financial Activities - By Fund

For the year ended December 31, 2017, with comparative information for 2016 In thousands

| | | | | Operatin | g Funds | | Reserve |
|---|-----|-----------|----|-----------|------------|------------|------------|
| | - 5 | General | Wa | aterworks | San Sewer | Airport | Funds |
| | S | chedule A | So | hedule B | Schedule C | Schedule D | Schedule S |
| REVENUE | | | | | | | |
| Municipal taxation | \$ | 136,493 | \$ | - | \$ - | \$ - | \$ - |
| Fees and charges | | 46,436 | | 17,961 | 13,310 | 5,152 | |
| Developer charges earned | | - | | | _ | - | |
| Contributed tangible capital assets | | - | | - | | | y |
| Grants | | 14,853 | | - | - | - | |
| Investment income | | 1,712 | | 25 | 131 | 86 | 3,836 |
| Rent | | 2,036 | | 38 | _ | 1,611 | - |
| Other sources | | - | | | _ | | 45 |
| Contributions (to)/from other funds | | 1.0 | | - | | | |
| (17) | | 201,530 | | 18,024 | 13,440 | 6,850 | 3,881 |
| EXPENSE | | | | | 0.000 | | |
| General government services | | 14,837 | | _ | | | - |
| Planning & development services | | 4,276 | | - | | - | - |
| Protective services | | 71,120 | | _ | | - | _ |
| Parks, recreation, culture, libraries | | 34,365 | | | - 2 | | - |
| Transit services | | 11,558 | | | _ | - | |
| Engineering services | | 24,555 | | - | - | | _ |
| Dyking, drainage and irrigation services | | 3,015 | | _ | - | _ | - |
| Waterworks services | | - | | 7,839 | _ | _ | - |
| Sanitary sewer services | | _ | | - ,000 | 7,196 | - | - |
| Airport services | | _ | | - | - | 4,469 | |
| Amortization | | 28,743 | | 6,253 | 5,165 | 1,997 | _ |
| Loss/(gain) on disposal of TCA | | (601) | | 207 | 73 | (21) | |
| and (gam) on disposal or volve | - | 191,868 | | 14,298 | 12,434 | 6,445 | - |
| ANNUAL SURPLUS/(DEFICIT) | | 9,662 | | 3,725 | 1,007 | 402 | 3,881 |
| RECONCILE TO BUDGET BASIS SURPLUS/(DEFICIT) | | | | | | | |
| Operating reserve | | (5,521) | | 18 | 15 | | 5,488 |
| General capital reserve | | (31,239) | | (3) | - | - | 15,940 |
| Storm drainage capital reserve | | - | | - | - | | 10 |
| Waterworks capital reserve | | _ | | (10,203) | - | - | 6,664 |
| Sanitary sewer capital reserve | | - | | - | (6,260) | | 5,459 |
| Airport capital reserve | | | | - | - | (2,400) | 1,314 |
| Eliminate amortization and loss/gain | | 23,834 | | 6,463 | 5,238 | 1,997 | - |
| Internal borrowing (from general fund) | | 6,160 | | _ | - | - | |
| 5, | 100 | (6,766) | | (3,725) | (1,007) | (402) | 34,875 |
| Debt principal repayments | | (3,357) | | - | - | - | - |
| CHANGE IN INVENTORY/PRE-PAID EXPENSES | | (463) | | | _ | | |
| ANNUAL SURPLUS/(DEFICIT) | | - | | - | _ | | 38,756 |
| SURPLUS, BEGINING OF YEAR | | 21,952 | | 4,265 | 5,799 | 1,176 | 182,631 |
| SURPLUS, END OF YEAR | \$ | 21,489 | \$ | 4,265 | | | |

Statement of Financial Activities - By Fund

For the year ended December 31, 2017, with comparative information for 2016 In thousands

Exhibit 2

| | Capital | Funds | | | | | |
|----------------|------------|--|------------|--------------|---------------|------------|----------------|
| General | Waterworks | San Sewer | Airport | | Consolidation | Total | Total |
| Schedule R | Schedule R | Schedule R | Schedule R | SUBTOTAL | Adjustments | 2017 | 2016 |
| | | | | | | | 4.00.05 |
| \$ - | | | | \$ 136,493 | \$ - | \$ 136,493 | |
| 789 | 216 | 65 | 593 | 84,522 | | 84,522 | 77,26 |
| 8,765 | 186 | 205 | - | 9,156 | - | 9,156 | 6,19 |
| 2,845 | 220 | 358 | - | 3,423 | - | 3,423 | 9,403 |
| 1,473 | 16 | 165 | | 16,507 | - | 16,507 | 16,50 |
| - | 100 | - | - | 5,789 | (6) | 5,782 | 4,74 |
| | | - | - | 3,685 | - | 3,685 | 3,74 |
| 8 | - | - | - | 53 | 5 | 53 | 40 |
| 132 | 8 | (116) | (24) | - 1- | - | - | |
| 14,012 | 646 | 677 | 570 | 259,627 | (6) | 259,621 | 248,76 |
| 539 | | į. | | 15,376 | | 15,376 | 13,858 |
| - | | _ | | 4,276 | - | 4,276 | 4,09 |
| 257 | - 2 | | _ | 71,377 | | 71,377 | 68,79 |
| 1,289 | 1.3 | - | | 35,654 | | 35,654 | 34,37 |
| 1,200 | - | _ | | 11,558 | - | 11,558 | 11,17 |
| 5,584 | 2 | _ | _ | 30,139 | (6) | 30,133 | 23,04 |
| 1,108 | 2 | _ | | 4,123 | (0) | 4,123 | 4,992 |
| 1,100 | 641 | - | _ | 8,480 | _ | 8,480 | 7,699 |
| | 041 | 488 | | 7,684 | _ | 7,684 | 7,540 |
| | | 400 | | 4,469 | | 4,469 | 4,04 |
| | | | - | 42,158 | | 42,158 | 44,260 |
| | | | | (342) | | (342) | 1,14 |
| 0.776 | 641 | 488 | | 234,949 | (6) | 234,943 | 225,014 |
| 8,776 5,235 | 5 | 189 | 569 | 24,678 | (6) | 24,678 | 23,74 |
| 0,200 | | 100 | 505 | 24,070 | | 24,070 | 20,74 |
| - | - | - | _ | 1.0 | | 2 | |
| 14,940 | 349 | 13 | 10.4 | - | | - | |
| (10) | | - | 1.4 | _ | | - | |
| - | 3,539 | - | | 1 | - | - | |
| _ | - | 801 | _ | - | - | _ | |
| - | _ | - | 1,086 | _ | _ | - | |
| (24,087) | (6,463) | (5,238) | (1,997) | (253) | - | (253) | (508 |
| (5,907) | (0,400) | (0,200) | (1,007) | 253 | | 253 | 508 |
| (15,064) | (2,575) | (4,424) | (911) | 200 | | - | 00. |
| 3,357 | (2,373) | (4,424) | (311) | | | - | |
| - | | | | (463) | _ | (463) | 77 |
| (6,472) | (2,570) | (4,235) | (342) | 24,678 | - 2 | 24,678 | 23,74 |
| 852,531 | 237,049 | 169,777 | 61,277 | 1,536,457 | | 1,536,457 | 1,512,710 |
| 846,059 | | The second secon | | \$ 1,561,135 | \$ - 5 | 1,561,135 | |

See notes to consolidated financial statements.

Schedule of Tangible Capital Assets

As at December 31, 2017, with comparative information for 2016 In thousands

| | | | | | | Co | st | | | | |
|---------------------------------------|-----|--------------------|----|----------|-----|-------------------------------|----|------------|-------------------------------|-----|--------------------|
| | | | | A | \dc | | | Less | S | | |
| | | Opening Balance | A | dditions | | Transfer om asset class | Di | | Transfer to asset class | | Closing Balance |
| General | | | | | | | | | | | |
| Land | \$ | 385,183 | \$ | 1,913 | \$ | 12 | \$ | (855) \$ | | \$ | 386,241 |
| Land improvements | | 16,055 | | 2 | | 35 | | - | - | | 16,092 |
| Park improvements | | 62,066 | | 239 | | 186 | | - | - | | 62,491 |
| Buildings | | 226,923 | | 243 | | 642 | | (567) | - | | 227,241 |
| Machinery & equipment | | 33,623 | | 1,462 | | 697 | | (767) | 1.2 | | 35,015 |
| Vehicles | | 30,301 | - | 2,347 | | 1,142 | | (1,598) | - | | 32,192 |
| Infrastructure | | | | | | | | | | | |
| Airport | | 37,141 | | - | | - | | - | - | | 37,141 |
| Waterworks | | 330,595 | | 2,911 | | 3,911 | | (707) | - | | 336,710 |
| Sanitary sewer | | 256,589 | | 851 | | 1,167 | | (612) | - | | 257,995 |
| Transportation | | 531,365 | | 1,856 | | 407 | | (233) | - | | 533,395 |
| Storm drainage Dyking, drainage, & | | 262,928 | | 625 | | 103 | | (101) | - | | 263,555 |
| irrigation | | 51,443 | | 1 | | 19 | | - | - | | 51,463 |
| Assets under construction | | 13,107 | | 8,191 | | | | - | (8,309) | | 12,989 |
| | \$2 | 2,237,319 | \$ | 20,641 | \$ | 8,309 | \$ | (5,440) \$ | (8,309) | \$2 | 2,252,520 |

Schedule of Tangible Capital Assets

As at December 31, 2017, with comparative information for 2016 In thousands

| | A | Accumulate | d Amo | ortization | | | | | |
|--------------------|----|------------|-------|--|--------------------|----|----------------------------------|----|---------------------------------|
| Opening Balance | Am | Add | Am | Less cumulated ortization Disposals | Closing Balance | ٧ | Net Book alue Dec 31, 2017 | V | Net Book alue Dec 31 2016 |
| \$ - | \$ | - | \$ | - | \$ | \$ | 386,241 | \$ | 385,183 |
| 9,140 | | 430 | | - | (9,570) | | 6,522 | | 6,915 |
| 38,302 | | 1,877 | | 1.0- | (40,179) | | 22,313 | | 23,764 |
| 113,475 | | 6,521 | | (533) | (119,463) | | 107,778 | | 113,448 |
| 25,769 | | 2,294 | | (732) | (27,331) | | 7,683 | | 7,854 |
| 19,048 | | 2,275 | | (1,466) | (19,857) | | 12,336 | | 11,253 |
| 10,180 | | 1,023 | | - | (11,203) | | 25,938 | | 26,962 |
| 99,453 | | 6,218 | | (497) | (105,174) | | 231,539 | | 231,142 |
| 96,487 | | 5,165 | | (539) | (101,113) | | 156,882 | | 160,102 |
| 327,374 | | 12,040 | | (81) | (339,333) | | 194,060 | | 203,991 |
| 78,324 | | 3,584 | | (59) | (81,849) | | 181,705 | | 184,604 |
| 30,539 | | 731 | | - | (31,270) | | 20,192 | | 20,903 |
| | | - | | - | - 1- | | 12,987 | | 13,107 |
| \$ 848,091 | \$ | 42,158 | \$ | (3,907) | \$ (886,342) | \$ | 1,366,176 | \$ | 1,389,228 |

Appropriated Surplus (Reserves) Continuity Schedule

For the Year Ended December 31, 2017, with comparative information as at 2016 In thousands

| | Balance | (To)/From | | | | Balance |
|-----------------------------|------------|-----------|------------------|------------------|----------|------------|
| | December | Operating | (To)/From | Other | Interest | Decembe |
| | 31, 2016 | Fund | Other Funds C | Contributions | Earned | 31, 2017 |
| STATUTORY CAPITAL RESERVES | | | | | | |
| General | \$ 49,583 | \$ 30,341 | \$ (14,400)\$ | 45 | \$ 1,073 | \$ 66,642 |
| Storm drainage | 12,266 | 619 | (531) | | 244 | 12,598 |
| Waterworks | 26,172 | 10,551 | (3,887) | - | 560 | 33,396 |
| Sanitary sewer | 37,426 | 6,273 | (813) | - | 777 | 43,663 |
| Airport | 15,923 | 2,400 | (1,086) | - | 325 | 17,562 |
| Affordable housing | 11 | - | - | 2 | - | 11 |
| | 141,381 | 50,184 | (20,717) | 45 | 2,979 | 173,872 |
| GENERAL OPERATING RESERVE | | | | | | |
| Planned Transfers | | | | | | |
| New facility operations | 2,430 | - | | - | 51 | 2,481 |
| Water system contingency | 776 | | - | - | 17 | 793 |
| Insurance | 2,358 | | - | - | 47 | 2,405 |
| Tradex operating reserve | - | 95 | (79) | - L | 1 | 17 |
| Election | 167 | 79 | - | - | 5 | 251 |
| Community Works Fund | 21,777 | 5,762 | (2,985) | 2 | 444 | 24,998 |
| Sister city | 93 | 10 | (105) | - | 2 | - |
| Climate action | 1,180 | 197 | - | - | 25 | 1,402 |
| Community projects | 440 | | - | | 9 | 449 |
| | 29,221 | 6,143 | (3,169) | - | 601 | 32,796 |
| Operating Surplus Transfers | | | | | | |
| Police | 1,948 | 1,336 | - | - | 69 | 3,353 |
| Winter operations | 1,220 | - | - | - | 26 | 1,246 |
| Storm drainage | 3,789 | 774 | - | - | 80 | 4,643 |
| Sumas Prairie DDI | 41 | (133) | - | - | (2) | (94) |
| Matsqui Prairie DDI | 39 | 5 | - | - | 1 | 45 |
| Solid waste | 320 | (68) | (-) | - | 6 | 258 |
| Infrastructure Maintenance | 936 | 450 | - 3-7 | - | 12 | 1,398 |
| | 8,293 | 2,364 | - | - | 192 | 10,849 |
| Other Transfers | | | | | | |
| General government | 2,605 | (673) | 105 | _ | 44 | 2,081 |
| Planning & Development | 351 | 226 | - | (-) | 7 | 584 |
| Fire Rescue Services | 229 | (199) | 4 7- | - | - | 30 |
| Engineering | 25 | 102 | 2 | - | - | 127 |
| Traffic fine revenue | 200 | - | | - | 4 | 204 |
| Transit Provision | 326 | 511 | 1 | | 7 | 844 |
| | 3,736 | (33) | 105 | - | 62 | 3,870 |
| | 41,250 | 8,474 | (3,064) | - | 855 | 47,515 |
| Total | \$ 182,631 | 58,658 | \$ (23,781)\$ | 45 | \$ 3,834 | \$ 221,387 |

Debt Outstanding and Debt Servicing by Fund and Function

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

| | Bylaw | MFA Issue | Year of | Interest Rate | Debt utstanding cember 31 | | 2017 | Debt Serv | rici | ng | Debt utstanding cember 31 |
|-------------------------------|--------|-----------|----------|------------------|---------------------------------|----|----------|-----------|------|-------|---------------------------------|
| | Number | Number | Maturity | (%) | 2016 | Р | rincipal | Interest | | Total | 2017 |
| GENERAL FUND | | | | | | | | | | | |
| Parks, Recreation and Culture | | | | | | | | | | | |
| Abbotsford Centre | 1586 | 102/103 | 2032 | 5.00 | \$ 41,927 | \$ | 1,844 | \$ 2,199 | \$ | 4,043 | \$ 40,083 |
| Cultural Centre | 1587 | 102/103 | 2027 | 5.00 | 6,676 | | 504 | 360 | | 864 | 6,172 |
| Community Centre | 1588 | 102/103 | 2027 | 5.00 | 13,352 | | 1,009 | 720 | | 1,729 | 12,343 |
| Total Long-term Debt | | | | | \$ 61,955 | \$ | 3,357 | \$ 3,279 | \$ | 6,636 | \$ 58,598 |

Segment Information - Revenues by Type & Expenses by Function

General Operating Fund

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule A

| | 2017 Plan | 2017 Actual | 2016 Actual |
|-------------------------------------|--------------|--------------------------|----------------|
| REVENUE | | | |
| Municipal taxation: | | | |
| General | \$ 78,20 | 3 \$ 77,985 | \$ 75,856 |
| Police | 47,17 | | 45,143 |
| Library | 4,63 | | 4,509 |
| Dyking, drainage & irrigation | 1,95 | 2 1,955 | 1,947 |
| Utility tax | 1,85 | 2 1,900 | 1,918 |
| Business improvement assessment | 27 | 4 300 | 289 |
| Hotel tax | 25 | 0 447 | 356 |
| Grants in lieu of taxes: | | | |
| Federal government | 1,00 | 5 1,082 | 1,063 |
| Provincial governments and agencies | 84 | 1 1,014 | 907 |
| Fees and charges: | | | |
| Transit | 2,54 | 4 2,686 | 2,670 |
| Police | 97 | 7 3,389 | 3,258 |
| User rates | 7,51 | 7 8,148 | 7,304 |
| Storm drainage | 3,65 | 3,690 | 3,625 |
| Parks, recreation and culture | 6,48 | 6,629 | 6,534 |
| Abbotsford Centre | 3,37 | 7 6,421 | 6,079 |
| Other | 3,45 | 5,134 | 3,787 |
| Licenses and permits: | | | |
| Building permits | 2,05 | 3,831 | 2,567 |
| Soil removal fees | 2,13 | 5 3,227 | 3,071 |
| Business licences | 1,06 | 1,016 | 1,353 |
| Municipal License Plates | 39 | 9 30 | 38 |
| Secondary suite fees | 1,25 | 4 1,321 | 1,291 |
| Other licences and permits | 438 | 913 | 476 |
| Rental: | | | |
| Police | 4 | 1 45 | 45 |
| Other | 2,02 | 5 1,991 | 1,992 |
| Investment income | 1,024 | 1,689 | 1,541 |
| Municipal Finance Authority refunds | 36 | 3 22 | 31 |
| Grants: | | 80 (y) 1 00 | |
| Transit | 4,99 | 5,230 | 4,786 |
| Police | 2,084 | | 2,090 |
| Other | 7,16 | | 7,335 |
| | 188,539 | | 191,861 |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule A

| | 2017 Plan | 2017 Actual | 2016 Actual |
|---|--------------|----------------|----------------|
| EVACABLE | Fidii | Actual | Actual |
| EXPENSE | | | |
| General government services (Schedule E) | 16,967 | 14,837 | 12,822 |
| Planning & development services (Schedule F) | 4,623 | 4,276 | 4,095 |
| Protective services | | | |
| Police services (Schedule G) | 49,595 | 50,565 | 48,853 |
| Fire rescue services (Schedule H) | 16,860 | 16,679 | 15,798 |
| Other protective services (Schedule I) | 4,018 | 3,876 | 3,768 |
| Parks, recreation & culture services (Schedule J) | 22,067 | 20,561 | 20,122 |
| Abbotsford Centre (Schedule K) | 6,743 | 9,514 | 9,288 |
| Library services (Schedule L) | 4,351 | 4,290 | 4,138 |
| Transit services (Schedule M) | 11,688 | 11,558 | 11,173 |
| Engineering services (Schedule N) | 11,465 | 14,211 | 10,791 |
| Solid waste services (Schedule O) | 7,729 | 8,196 | 7,249 |
| Storm drainage services (Schedule P) | 3,145 | 2,148 | 2,301 |
| Dyking, drainage and irrigation services | , | | |
| Matsqui Prairie (Schedule Q) | 1,122 | 1,142 | 1,057 |
| Sumas Prairie (Schedule Q) | 1,723 | 1,873 | 1,761 |
| | 162,096 | 163,726 | 153,216 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | 26,442 | 37,802 | 38,645 |
| Amortization (All Schedules) | | 28,743 | 29,330 |
| oss/(gain) on disposal of tangible capital assets (All Schedules) | | (601) | 20 |
| ANNUAL SURPLUS/(DEFICIT) | 26,442 | 9,660 | 9,295 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | |
| Transfer to general capital reserve (asset sales) | - | (1,851) | (1,143) |
| Transfer to general capital reserve | (19,037) | (29,388) | (29,554) |
| Transfer to operating reserve | (6,063) | (10,960) | (10,683) |
| Transfer from operating reserve | 1,908 | 5,439 | 5,670 |
| Debt principal repayments | (3,250) | (3,357) | (3,308) |
| Inventory and pre-paid expenses | | 463 | (771) |
| Eliminate amortization and loss/gain | | 29,994 | 30,494 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ - 5 | - 9 | - |

Segment Information - Revenues by Type & Expenses by Function Waterworks Operating Fund

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule B

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|--|----|--------------|----------------|----------------|
| REVENUE | | | | |
| Fees and charges: | | | | |
| User rates | \$ | 15,900 \$ | 17,123 \$ | 16,609 |
| Other fees and charges | | 769 | 838 | 682 |
| Rent | | 50 | 38 | 38 |
| Investment income | | 25 | 25 | - |
| Municipal Finance Authority refunds | | - | 41.2 | 7 |
| | | 16,744 | 18,024 | 17,336 |
| EXPENSE | | | | |
| Abbotsford-Mission supply and transmission | | 3,558 | 3,035 | 2,785 |
| Administration | | 2,821 | 2,303 | 2,005 |
| Local supply and distribution | | 1,922 | 1,551 | 1,780 |
| Meters | | 529 | 689 | 609 |
| Hydrants | | 97 | 34 | 158 |
| Maintenance | | 56 | 227 | 254 |
| Long-term debt interest | | - | | 2 |
| Internal borrowing interest | | - | - | - |
| | | 8,983 | 7,839 | 7,593 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | 4 | 7,761 | 10,185 | 9,743 |
| Amortization | | | 6,253 | 6,128 |
| Loss/(gain) on disposal of tangible capital assets | | - | 207 | 256 |
| ANNUAL SURPLUS/(DEFICIT) | | 7,761 | 3,725 | 3,359 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to general capital reserve (asset sales) | | - | (3) | - |
| Transfer from operating reserve | | - | 18 | - |
| Transfer to waterworks capital reserve | | (7,761) | (10,203) | (8,618) |
| Debt principal repayments | | - | - | (1,124) |
| Eliminate amortization and loss/gain | | - | 6,463 | 6,384 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | - \$ | | - |

Segment Information - Revenues by Type & Expenses by Function Sanitary Sewer Operating Fund

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule C

| | 2017 Plan | 2017 Actual | 2016 Actual |
|--|-----------------|----------------|----------------|
| REVENUE | | | |
| Fees and charges: | | | |
| User rates | \$ 10,500 \$ | 11,420 \$ | 11,207 |
| Industrial surcharges | 958 | 1,132 | 1,172 |
| Other fees and charges | 532 | 757 | 610 |
| Investment income | 64 | 131 | 122 |
| Municipal Finance Authority refunds | - | - | 3 |
| | 12,054 | 13,440 | 13,114 |
| EXPENSE | | | |
| Joint Abbotsford-Mission Environmental Systems (JAMES) treatment plant | 4,214 | 4,108 | 3,826 |
| Administration | 1,982 | 1,839 | 1,779 |
| Maintenance | 1,525 | 1,249 | 1,107 |
| Long-term debt interest | - | | 1 |
| Internal borrowing interest | 44 | | 17 |
| | 7,765 | 7,196 | 6,730 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | 4,289 | 6,244 | 6,384 |
| Amortization | | 5,165 | 5,187 |
| Loss/(gain) on disposal of tangible capital assets | - | 73 | 58 |
| ANNUAL SURPLUS/(DEFICIT) | 4,289 | 1,007 | 1,139 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | |
| Transfer from operating reserve | - | 15 | _ |
| Transfer to sanitary sewer capital reserve | (4,289) | (6,260) | (6,023) |
| Debt principal repayments | - | - | (361) |
| Eliminate amortization and loss/gain | - | 5,238 | 5,245 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ - \$ | - \$ | - |

Segment Information - Revenues by Type & Expenses by Function Airport Operating Fund

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule D

| | | 2017 2017 | | 2016 |
|--|----|-----------|---------|----------|
| | | Plan | Actual | Actual |
| REVENUE | | | | |
| Fees and charges: | | | | |
| Aeronautical fees | \$ | 1,289 \$ | 1,480 | \$ 1,335 |
| Public parking fees | | 1,736 | 1,957 | 1,744 |
| Concessions | | 916 | 1,405 | 1,081 |
| Other fees and charges | | 332 | 310 | 212 |
| Rent | | 1,617 | 1,610 | 1,671 |
| Investment income | | 73 | 85 | 72 |
| | - | 5,963 | 6,850 | 6,115 |
| EXPENSE | | | | |
| Administration | | 1,407 | 1,487 | 1,142 |
| Marketing | | 89 | 98 | 96 |
| Terminal building | | 541 | 511 | 733 |
| Airside | | 1,324 | 1,603 | 1,539 |
| Mobile equipment | | 256 | 332 | 132 |
| Parking | 9 | 272 | 438 | 255 |
| | | 3,889 | 4,469 | 3,897 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | | 2,074 | 2,378 | 2,218 |
| Amortization | | - | 1,997 | 2,023 |
| Loss/(gain) on disposal of tangible capital assets | | - | (21) | - |
| ANNUAL SURPLUS/(DEFICIT) | | 2,074 | 402 | 195 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to airport capital reserve (asset sales) | | - | (21) | |
| Transfer to airport capital reserve | | (2,074) | (2,379) | (2,218) |
| Eliminate amortization and loss/gain | | - | 1,998 | 2,023 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | - \$ | | |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - General Government Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule E

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|--|-----------|--------------|----------------|----------------|
| DEVENUE | | 7 (41) | Actual | Aviual |
| REVENUE | • | 00.405.4 | 00.700 | 00.000 |
| Municipal taxation | \$ | 82,425 | | |
| Fees and charges | | 2,031 | 2,439 | 2,121 |
| Rent | | 1,761 | 1,695 | 1,704 |
| Investment income | | 1,024 | 1,679 | 1,535 |
| Grants | | 5,887 | 5,962 | 5,903 |
| Municipal Finance Authority refunds | - | 36 93,164 | 94,524 | 91,683 |
| EXPENSE | | 93,104 | 94,524 | 91,003 |
| LEGISLATIVE SERVICES | | 728 | 697 | 695 |
| CITY MANAGER'S OFFICE | | 720 | 037 | 033 |
| City manager | | 1,125 | 786 | 1,046 |
| Human resources | | 1,732 | 1,788 | 1,566 |
| FINANCE & CORPORATE SERVICES | | 1,702 | 1,700 | 1,500 |
| City Clerk | | 1,246 | 1,080 | 1,110 |
| | | | | Say or make |
| Finance & procurement | | 4,052 | 3,408 811 | 3,060 |
| Risk management | | 1,119 | | 889 |
| Homelessness Coordination | | 490 | 367 | 340 |
| Real estate services | | 463 | 287 | 293 |
| INNOVATION, STRATEGY & INTERGOVERNMENTAL RELATIONS ISIR Administration | | 260 | CE7 | 244 |
| | | 268 | 657 | 244 |
| Corporate communications and marketing | | 946 | 921 | 1,034 |
| Information technology | | 3,745 | 3,530 | 3,350 |
| Economic development | | 647 | 756 | 518 |
| OTHER | | 004 | 070 | 700 |
| Transfer to other agencies | | 604 | 870 | 768 |
| Common services | | 2,698 | 1,533 | 548 |
| Less: Cost recoveries | - | (2,894) | (2,653) | (2,639) |
| ANNUAL CURRENCE DEFORE AMORTIZATION | | 16,969 | 14,837 | 12,822 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | | 76,195 | 79,687 | 78,861 |
| Amortization | | - | 1,387 | 1,458 |
| Loss/(gain) on disposal of tangible capital assets | -1- | 70.405 | (413) | 160 |
| ANNUAL SURPLUS/(DEFICIT) | | 76,195 | 78,712 | 77,243 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to general capital reserve (asset sales) | | | (645) | |
| Transfer to general capital reserve | | (3,606) | (13,774) | (13,666) |
| Transfer to operating reserve | | (5,868) | (7,367) | (6,952) |
| Transfer from operating reserve | | 414 | 4,072 | 4,839 |
| Debt principal repayments | | 717 | 4,072 | |
| Inventory and pre-paid expenses | | 7 | 463 | (183) |
| Eliminate amortization and loss/gain | | | 1,620 | (771) |
| CHANGE IN UNAPPROPRIATED SURPLUS | 0 | 67 10E A | | 1,618 |
| CHANGE IN DIVAPPROPRIATED SURPLUS | <u>\$</u> | 67,135 \$ | 63,081 \$ | 62,128 |

See notes to consolidated financial statements.

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Planning & Development Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule F

| | 2017 Plan | 2017 Actual | 2016 Actual |
|---|------------------|----------------|----------------|
| REVENUE | | | |
| Licences and permits: | | | |
| Business licences | \$ 1,060 \$ | 1,016 \$ | 1,353 |
| Development permit application fees | 130 | 192 | 140 |
| Rezoning application fees | 150 | 450 | 155 |
| Subdivision application fees | 65 | 189 | 101 |
| Other licences and permits | 80 | 72 | 72 |
| Fees and charges: | | | |
| Development fees on Engineering projects | 250 | 535 | 236 |
| Other fees and charges | 63 | 96 | 111 |
| | 1,798 | 2,550 | 2,168 |
| EXPENSE | | | |
| Development approvals | 4,422 | 4,122 | 3,916 |
| Licence inspection | 201 | 154 | 179 |
| | 4,623 | 4,276 | 4,095 |
| ANNUAL SURPLUS/(DEFICIT) | (2,825) | (1,726) | (1,927) |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | |
| Transfer to operating reserve | - | (282) | (110) |
| Transfer from operating reserve | 353 | 77 | 97 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ (2,472) \$ | (1,931)\$ | (1,940) |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Police Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule G

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|--|----|--------------|----------------|----------------|
| REVENUE | | | | |
| Municipal taxation | \$ | 47,178 | \$ 47,178 \$ | 45,143 |
| Fees and charges: | | | | |
| Salary recoveries | | - | 2,375 | 2,179 |
| Other revenue | | 977 | 1,014 | 1,078 |
| Government grants: | | | | |
| Traffic fine revenue - sharing | | 2,000 | 1,992 | 2,000 |
| Other government grants | | 84 | 122 | 90 |
| Rent | | 41 | 45 | 45 |
| | _ | 50,280 | 52,725 | 50,535 |
| EXPENSE | | | | |
| Finance and budgets | | 589 | 509 | 541 |
| Executive administration | | 1,856 | 1,793 | 1,746 |
| Operations support | | 5,199 | 4,977 | 4,835 |
| Support services | | 5,617 | 5,476 | 5,649 |
| Criminal investigations | | 8,014 | 8,321 | 7,920 |
| Patrol | | 15,435 | 15,774 | 14,351 |
| Operations control | | 5,880 | 4,222 | 5,085 |
| Police building | | 762 | 511 | 629 |
| Human resources | | 2,573 | 2,109 | 2,039 |
| Vehicle maintenance | | 1,139 | 1,063 | 992 |
| Common services & secondment | | 2,531 | 5,809 | 5,066 |
| | | 49,595 | 50,565 | 48,853 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | | 685 | 2,162 | 1,682 |
| Amortization | | | 1,187 | 1,021 |
| Loss/(gain) on disposal of tangible capital assets | | 4 | 2 | 8 |
| ANNUAL SURPLUS/(DEFICIT) | _ | 685 | 973 | 653 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to general capital reserve (asset sales) | | | (13) | (68) |
| Transfer from operating reserve | | - | 141 | - |
| Transfer to operating reserve | | - | (1,476) | (852) |
| Transfer to general capital reserve | | (685) | (826) | (830) |
| Eliminate amortization and loss/gain | | | 1,201 | 1,097 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | - \$ | | |

See notes to consolidated financial statements.

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Fire Rescue Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule H

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|--|-----|--------------|----------------|----------------|
| REVENUE | | | | |
| Fees and charges | \$ | 190 | \$ 277 | \$ 348 |
| Licences and permits | | 10 | 7 | 4 |
| | | 200 | 283 | 352 |
| EXPENSE | | | | |
| Administration | | 535 | 573 | 507 |
| Fire life and safety education | | 187 | 165 | 171 |
| Fire prevention and inspection | | 629 | 601 | 652 |
| Emergency response | | 14,732 | 14,587 | 13,798 |
| Fire halls and ground maintenance | | 488 | 465 | 439 |
| Fire flows and hydrants | | 289 | 289 | 231 |
| | · · | 16,860 | 16,679 | 15,798 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | | (16,660) | (16,396) | (15,446 |
| Amortization | | - | 1,115 | 1,095 |
| Loss/(gain) on disposal of tangible capital assets | | - | 10 | 82 |
| ANNUAL SURPLUS/(DEFICIT) | _ | (16,660) | (17,521) | (16,623) |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to general capital reserve (asset sales) | | - | (40) | - |
| Transfer from operating reserve | | 229 | 232 | 158 |
| Transfer to operating reserve | | - | (30) | (229) |
| Transfer to general capital reserve | | (756) | (791) | (791) |
| Eliminate amortization and loss/gain | | - | 1,165 | 1,178 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | (17,187) | (16,985) | (16,307) |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Other Protective Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule I

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|---|--|--------------|----------------|----------------|
| REVENUE | | | | |
| Licenses and permits: | | | | |
| Building permits | \$ | 2,053 \$ | 3,831 | \$ 2,567 |
| Secondary suite fees | | 1,254 | 1,321 | 1,291 |
| Fees and charges | | 254 | 755 | 220 |
| Grants | | 200 | - | 164 |
| | · | 3,761 | 5,907 | 4,242 |
| EXPENSE | | | | |
| Restorative Justice | | 149 | 149 | 150 |
| Emergency services | | 239 | 454 | 345 |
| Building inspections | | 2,461 | 2,180 | 2,192 |
| Bylaw enforcement | | 1,169 | 1,094 | 1,081 |
| | de la companya de la | 4,018 | 3,876 | 3,768 |
| ANNUAL SURPLUS/(DEFICIT) | | (257) | 2,030 | 474 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to operating reserve | | - | - | (95) |
| Transfer from operating reserve | | 79 | 26 | _ |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | (178) \$ | 2,056 | \$ 379 |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Parks, Recreation & Culture Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule J

| | 2017 2017 | | | | | 2017 | 2016 |
|--|----------------|-----------|---------|--------------|---------|----------|-------------|
| | Plan | General | Parks | Recreation | Culture | Actual | Actual |
| REVENUE | | | | | | | |
| Fees and charges | \$ 6,485 \$ | 143 \$ | 1,331 | \$ 5,154 \$ | - | \$ 6,628 | \$ 6,534 |
| Rent | 57 | | - | 61 | - | 61 | 57 |
| Grants | - | - U - | - | ¥ | - | - | 5 |
| | 6,542 | 143 | 1,331 | 5,215 | - | 6,690 | 6,596 |
| EXPENSE | | | | | | | |
| Operations | 20,966 | 1,157 | 7,750 | 9,715 | 859 | 19,481 | 18,988 |
| Long-term debt interest | 1,101 | - | - | 720 | 360 | 1,080 | 1,134 |
| | 22,067 | 1,157 | 7,750 | 10,435 | 1,219 | 20,561 | 20,122 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | (15,525) | (1,014) | (6,419) | (5,220) | (1,219) | (13,871) | |
| Amortization | _ | | 2,217 | 1,609 | 437 | 4,263 | 4,401 |
| Loss/(gain) on disposal of tangible capital assets | <u>.</u> | 32 | _ | 2 | | 34 | |
| ANNUAL SURPLUS/(DEFICIT) | (15,525) | (1,046) | (8,636) | (6,831) | (1,656) | (18,169) | (17,927) |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | | | | |
| Debt principal repayments | (1,406) | _ | - | (1,009) | (504) | (1,513) | (1,353) |
| Transfer to general capital reserve | (1,519) | (107) | (794) | (545) | (73) | (1,519) | |
| Transfer to cemetery capital reserve | (160) | - | (160) | - | | (160) | |
| Transfer from operating reserve | - | 1 | 28 | 39 | - | 68 | - |
| Eliminate amortization and loss/gain | - | 32 | 2,217 | 1,611 | 437 | 4,297 | 4,401 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ (18,610) \$ | (1,120)\$ | (7,345) | \$ (6,735)\$ | (1,796) | | \$ (16,487) |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Abbotsford Centre

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule K

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|---|----|--------------|----------------|----------------|
| REVENUE | | | | |
| Fees and charges | \$ | 3,377 \$ | 6,421 \$ | 6,079 |
| Investment income | | - | 11 | 7 |
| Grants | | 900 | 1,195 | 1,062 |
| | | 4,277 | 7,627 | 7,148 |
| EXPENSE | | | | |
| Abbotsford Centre | | | | |
| Operations | | 4,516 | 7,315 | 7,017 |
| Long-term debt interest | | 2,227 | 2,199 | 2,271 |
| | _ | 6,743 | 9,514 | 9,288 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | - | (2,466) | (1,887) | (2,140) |
| Amortization | | | 2,671 | 2,778 |
| ANNUAL SURPLUS/(DEFICIT) | | (2,466) | (4,558) | (4,918) |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Debt principal repayments | | (1,844) | (1,844) | (1,773) |
| Eliminate amortization and loss/gain | | - | 2,671 | 2,778 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | (4,310)\$ | (3,731) \$ | (3,913) |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Library Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule L

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|---|----|--------------|----------------|----------------|
| REVENUE | | | | |
| Municipal tax for regional library | \$ | 4,632 \$ | 4,632 \$ | 4,509 |
| EXPENSE | | | | |
| Transfer to Fraser Valley Regional Library | | 4,004 | 4,004 | 3,883 |
| Library operating costs | | 347 | 286 | 255 |
| | | 4,351 | 4,290 | 4,138 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | | 281 | 342 | 371 |
| Amortization | | - | 205 | 205 |
| ANNUAL SURPLUS/(DEFICIT) | - | 281 | 137 | 166 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to general capital reserve | | (300) | (300) | (352) |
| Transfer from operating reserve | | 19 | 19 | - |
| Transfer to operating reserve | | - | (61) | (19) |
| Eliminate amortization and loss/gain | | | 205 | 205 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | - \$ | - \$ | - |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Transit Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule M

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|---|-----|--------------|----------------|----------------|
| REVENUE | | | | |
| Grants | \$ | 4,991 \$ | 5,230 \$ | 4,786 |
| Fares | | 1,876 | 2,008 | 1,977 |
| BC bus pass program | | 496 | 499 | 518 |
| Advertising and other | | 172 | 179 | 175 |
| | · · | 7,535 | 7,916 | 7,456 |
| EXPENSE | | | | |
| Transfer to BC Transit | | 11,531 | 11,440 | 11,077 |
| Other | | 158 | 118 | 96 |
| | - P | 11,688 | 11,558 | 11,173 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | _ | (4,154) | (3,642) | (3,717) |
| Amortization | | | 31 | 31 |
| ANNUAL SURPLUS/(DEFICIT) | _ | (4,154) | (3,673) | (3,748) |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer from operating reserve | | - | - | 189 |
| Transfer to operating reserve | | - | (511) | (326) |
| Eliminate amortization and loss/gain | | _ | 31 | 31 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | (4,154) \$ | | |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Engineering Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule N

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|--|-----|--------------|----------------|----------------|
| REVENUE | | | | |
| Fees and charges: | | | | |
| Engineering capital recoveries | \$ | - 5 | 358 \$ | 148 |
| Recoveries | | 204 | 205 | 294 |
| Parking lot tickets | | - | 56 | 71 |
| Other | | 321 | 289 | 121 |
| Licenses and permits: | | | | |
| Soil removal fees | | 2,135 | 3,227 | 3,071 |
| Other | | 3 | 4 | 2 |
| Grants | | 180 | 354 | 200 |
| Rent | | 207 | 235 | 231 |
| | · · | 3,050 | 4,727 | 4,138 |
| EXPENSE | | | | |
| ADMINISTRATION | | 2,117 | 1,823 | 2,126 |
| ENGINEERING | | 1,095 | 2,194 | 1,898 |
| TRANSPORTATION | | 8.51 | | |
| Services | | 3,068 | 2,646 | 2,601 |
| Operations - roads | | 4,931 | 7,598 | 4,736 |
| EQUIPMENT FLEET | | 1,001 | .,000 | ., |
| Operations | | 3,998 | 4,439 | 3,833 |
| Internal recoveries | | (5,873) | (5,998) | (5,689 |
| INTERNAL BORROWING INTEREST | | (-,) | 6 | 39 |
| MUNICIPAL BUILDINGS | | 2,543 | 1,916 | 1,660 |
| COST RECOVERIES | | (413) | (413) | (413 |
| | | 11,466 | 14,211 | 10,791 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | · · | (8,416) | (9,483) | (6,653 |
| Amortization | | - | 13,489 | 13,952 |
| Loss/(gain) on disposal of tangible capital assets | | | (276) | (405 |
| ANNUAL SURPLUS/(DEFICIT) | - | (8,416) | (22,696) | (20,200 |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | , , | , , , | , |
| Transfer to general capital reserve (asset sales) | | - | (1,154) | (1,076) |
| Transfer to general capital reserve | | (11,749) | (11,749) | (11,674) |
| Transfer to operating reserve | | (170) | (403) | (1,434 |
| Transfer from operating reserve | | 579 | 597 | 88 |
| Eliminate amortization and loss/gain | | | 14,366 | 14,623 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | (19,756) \$ | | (19,673 |

See notes to consolidated financial statements.

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Solid Waste Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule O

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|--|----|--------------|----------------|----------------|
| REVENUE | | | | |
| Fees and charges: | | | | |
| Solid waste user fees | \$ | 6,002 \$ | 5,869 \$ | 5,854 |
| Garbage stickers | | 35 | 34 | 24 |
| Recycling, compost and yard waste fees | | - | 781 | - |
| Recoveries & other | | 1,480 | 1,464 | 1,426 |
| | | 7,517 | 8,148 | 7,304 |
| EXPENSE | | | | |
| Planning, design and management | | 792 | 817 | 552 |
| Collection | | 2,807 | 3,099 | 2,925 |
| Disposal | | 4,130 | 4,280 | 3,772 |
| | | 7,729 | 8,196 | 7,249 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | χ- | (212) | (48) | 55 |
| Amortization | | - | 54 | 55 |
| Loss/(gain) on disposal of tangible capital assets | | - | - | - |
| ANNUAL SURPLUS/(DEFICIT) | ** | (212) | (102) | - |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to general capital reserve | | - | (7) | (265) |
| Transfer to operating reserve | | - | (13) | _ |
| Transfer from operating reserve | | 212 | 68 | 210 |
| Eliminate amortization and loss/gain | | - | 54 | 55 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | - \$ | - \$ | - |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Storm Drainage Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule P

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|---|----|--------------|----------------|----------------|
| REVENUE | | | | |
| Fees and charges: | | | | |
| Storm drainage user fees | \$ | 3,648 | 3,652 \$ | 3,611 |
| Other | - | 3,651 | 3,690 | 14 3,625 |
| EXPENSE | | 3,031 | 3,090 | 3,023 |
| Storm sewers and detention | | 2,557 | 1,692 | 1,835 |
| Urban watercourses | | 145 | 155 | 126 |
| Rural drainage | | 443 | 301 | 340 |
| | | 3,145 | 2,148 | 2,301 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE AMORTIZATION | | 506 | 1,542 | 1,324 |
| Amortization | | - | 3,610 | 3,603 |
| Loss/(gain) on disposal of tangible capital assets | | - | 43 | 174 |
| ANNUAL SURPLUS/(DEFICIT) | | 506 | (2,111) | (2,453) |
| Matsqui Prairie (Schedule Q) | | (405) | (647) | (554) |
| Sumas Prairie (Schedule Q) | | (307) | (989) | (890) |
| TOTAL ANNUAL SURPLUS / (DEFICIT) | | (206) | (3,747) | (3,897) |
| RECONCILE TO CHANGE IN UNAPPROPRIATED SURPLUS | | | | |
| Transfer to operating reserve | | | (812) | (666) |
| Transfer from operating reserve | | 25 | - | - |
| Transfer to general capital reserve | | (126) | (126) | (210) |
| Reconcile to contribution from storm drainage-Matsqui Prairie | | (69) | 142 | 136 |
| Reconcile to contribution from storm drainage-Sumas Prairie | | (66) | 589 | 520 |
| Eliminate amortization and loss/gain | | - | 3,652 | 3,777 |
| CHANGE IN UNAPPROPRIATED SURPLUS | \$ | (442) \$ | (302) \$ | (340) |

Segment Information - Revenues by Type & Expenses by Function General Operating Fund - Dyking, Drainage and Irrigation Services

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule Q

| | | 2017 | | 2017 | 2016 | 2017 | 2017 | 2016 |
|---|-----------------------|-------|----|--------|-------------|-----------|----------|----------|
| | | Plan | 1 | Actual | Actual | Plan | Actual | Actual |
| | Matsqui Prairie Sumas | | | | Sumas Pra | s Prairie | | |
| REVENUE | | | | | | | | |
| Fees and charges: | | | | | | | | |
| General tax levy | \$ | 701 | \$ | 704 | \$ 695 | 1,252 | \$ 1,251 | \$ 1,251 |
| Other revenue | | 16 | | - | 17 | 164 | 155 | 142 |
| | | 717 | | 704 | 712 | 1,416 | 1,406 | 1,393 |
| EXPENSE | | | | | | | | |
| Dyking | | 56 | | 40 | 77 | 65 | 102 | 64 |
| Drainage | | 633 | | 626 | 589 | 723 | 769 | 805 |
| Storm | | 185 | | 215 | 155 | - | | _ |
| Irrigation | | 125 | | 137 | 111 | 99 | 133 | 124 |
| Administration | | 115 | | 124 | 116 | 171 | 167 | 161 |
| Pump stations | | _ | | - | - | 657 | 702 | 598 |
| Recoverable work | | 8 | | - | 9 | 8 | | 9 |
| | | 1,122 | | 1,142 | 1,057 | 1,723 | 1,873 | 1,761 |
| ANNUAL SURPLUS/(DEFICIT) BEFORE | 100 | | | | | | | |
| AMORTIZATION | | (405) | | (438) | (345) | (307) | (467 |) (368) |
| Amortization | | | | 209 | 209 | - | 522 | 522 |
| ANNUAL SURPLUS/(DEFICIT) | | (405) | | (647) | (554) | (307) | (989 |) (890) |
| RECONCILE TO CONTRIBUTION FROM STORM DRAINAGE | | | | | | | | |
| Transfer to general capital reserve | | (69) | | (69) | (83) | (66) | (66 | (77) |
| Transfer to operating reserve | | 7-1 | | (5) | | - | _ | - |
| Transfer from operating reserve | | _ | | 7 | 10 | - | 133 | 75 |
| Eliminate amortization and loss/gain | | - | | 209 | 209 | | 522 | 522 |
| CONTRIBUTION FROM STORM DRAINAGE | \$ | (474) | \$ | (505) | \$ (418) \$ | (373) | \$ (400 | \$ (370) |

Segment Information - Revenues by Type & Expenses by Function Capital Fund

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule R

| | 2017 | | | Sanitary | nitary | | 2016 |
|--|--------------|----------|---------------|------------|---------|------------|--------------|
| | Plan | General | Waterworks | Sewer | Airport | Actual | Actual |
| REVENUE | | | | | | | |
| Municipal taxation | \$ - 9 | ; - | \$ -: | \$ - | \$ - | \$ - | \$ (1,131 |
| Other fees and charges | 22 | 789 | 216 | 65 | _ | 1,070 | (651 |
| Airport improvement fees | 377 | - | - | - | 593 | 593 | 1,210 |
| Developer charges earned | 10,661 | 8,765 | 186 | 205 | _ | 9,156 | 6,197 |
| Contributed tangible capital assets | - | 2,845 | 220 | 358 | _ | 3,423 | 9,403 |
| Grants | 26,102 | 1,473 | 16 | 165 | - | 1,654 | 2,293 |
| Other sources | 173 | 8 | 2 | - | | 8 | 25 |
| Contributions (to)/from other funds | - | 132 | 8 | (116) | (25) | (1) | |
| | 37,335 | 14,012 | 646 | 677 | 570 | 15,903 | 17,346 |
| EXPENSE | | | | | | | |
| Minor capital projects | | | | | | | |
| General government | 1,305 | 539 | - | - | - | 539 | 1,036 |
| Police services | 42 | - | | | | - | - |
| Fire services | 432 | 257 | - | 142 | _ | 257 | 373 |
| Park services | 562 | 1,084 | - | - | - | 1,084 | 727 |
| Recreation services | 477 | 205 | - | 2 | - | 205 | 47 |
| Entertainment & Sports Centre services | | - | | _ | - | - | 50 |
| Transportation services | 7,476 | 5,067 | - | | _ | 5,067 | 4,822 |
| Equipment fleet services | | (45) | - | _ | _ | (45) | 250 0250-200 |
| Solid waste services | 37 | 50 | - | 2 | - | 50 | 90 |
| Storm drainage services | 1,430 | 511 | - | - | _ | 511 | 224 |
| Dyking, drainage & irrigation | 2,068 | 1,108 | | - | - | 1,108 | 2,174 |
| Waterworks | 1,688 | - | 641 | 2 | - | 641 | 123 |
| Sanitary sewer | 6,293 | | _ | 488 | - | 488 | 810 |
| Airport | - | - | - | - | - | | 147 |
| | 21,810 | 8,776 | 641 | 488 | - | 9,905 | 10,632 |
| ANNUAL SURPLUS/(DEFICIT) | 15,525 | 5,234 | 5 | 189 | 569 | 5,998 | 6,714 |
| RECONCILE TO CHANGE IN CAPITAL EQUITY | | | | | | | |
| General capital reserve | 32,206 | 14,322 | _ | 72 | - | 14,322 | 15,147 |
| Storm drainage reserve | 5,201 | 609 | _ | - | - | 609 | 410 |
| Waterworks capital reserve | 14,641 | _ | 3,887 | - | _ | 3,887 | 7,289 |
| Sanitary sewer capital reserve | 10,198 | _ | - | 814 | _ | 814 | 2,172 |
| Airport capital reserve | 1,517 | - | _ | _ | 1,086 | 1,086 | (1,099) |
| Tangible capital assets | - | (24,087) | (6,463) | (5,238) | (1,997) | (37,785) | (39,693) |
| Debt principal repayment | 3,250 | 3,357 | - | - | - | 3,357 | 4,793 |
| Internal borrowing (from general fund) | - | (6,160) | - | - | _ | (6,160) | (4,880) |
| Internal borrowing interest | _ | 253 | - | - | - | 253 | 426 |
| CHANGE IN CAPITAL EQUITY | \$ 82,538 \$ | | \$ (2,571) \$ | (4,235) \$ | (343) | \$(13,619) | |

See notes to consolidated financial statements.

Segment Information - Revenues by Type & Expenses by Function Reserve Fund

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

Schedule S

| | | 2017 Plan | 2017 Actual | 2016 Actual |
|---|----|--------------|----------------|----------------|
| REVENUE | | | | |
| Investment income | \$ | - \$ | 3,836 \$ | 3,024 |
| Other sources | | - | 45 | 21 |
| | - | - | 3,881 | 3,045 |
| ANNUAL SURPLUS/(DEFICIT) | | - 5 | 3,881 | 3,045 |
| RECONCILE TO CHANGE IN APPROPRIATED SURPLUS | | | | |
| Operating reserve | | (11,922) | 5,488 | 5,017 |
| General capital reserve | | (13, 104) | 15,940 | 12,930 |
| Affordable housing reserve | | - | - | (250) |
| Storm drainage reserve | | (5,074) | 10 | (199) |
| Waterworks capital reserve | | (6,880) | 6,664 | 3,989 |
| Sanitary sewer capital reserve | | (5,909) | 5,459 | 3,852 |
| Airport capital reserve | | 557 | 1,313 | 3,317 |
| CHANGE IN APPROPRIATED SURPLUS | \$ | (42,332)\$ | 38,755 \$ | 31,701 |



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INDEPENDENT AUDITORS' REPORT

To the Mayor and Council of the City of Abbotsford

We have audited the accompanying financial statements of the City of Abbotsford Cemetery Care Trust Fund which comprise the statement of financial position as at December 31, 2017, and notes comprising a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform an audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.





Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of the Cemetery Care Trust Fund as at December 31, 2017 in accordance with Canadian public sector accounting standards.

Chartered Professional Accountants

April 30, 2018 Abbotsford, Canada

KPMG LLP

Cemetery Care Trust Fund

Statement of Financial Position

For the Year Ended December 31, 2017, with comparative information for 2016 In thousands

| | | 2017 Actual | 2016 Actual |
|------------------------------------|----|----------------|----------------|
| FINANCIAL ASSETS | | | |
| Portfolio investments | \$ | 3,462 \$ | 2,484 |
| Accounts receivable | | 374 | 1,216 |
| NET FINANCIAL ASSETS | _ | 3,836 | 3,700 |
| ACCUMULATED SURPLUS | | | |
| Balance, beginning of year | | 3,700 | 3,575 |
| Contributions | | 137 | 125 |
| Investment earnings | | 77 | 114 |
| Transfer to general operating fund | | (77) | (114) |
| Balance, end of year | \$ | 3,837 \$ | |
| | | | |